

Agency Conflicts Around the World*

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We incorporate conflicts of interest between controlling shareholders, minority shareholders and creditors in a dynamic capital structure model and use observed capital structure decisions to infer the magnitude of agency conflicts in a cross section of 14 countries. Our structural estimates show that agency costs are large and vary widely across and within countries. Legal origin, bankruptcy proceedings, and provisions for investor protection affect agency costs, but their impact is small compared to variation within country. Consistent with costly limited enforcement, investor protection provisions are more relevant for curtailing governance excesses than guarding the typical firm. Incentive misalignment explains 60% of cross-country variation in corporate leverage.

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The scope for expropriation of minority shareholders and creditors by controlling shareholders, managers, and other corporate insiders is extensive in many countries as separation of ownership and control is widespread around the world (see, e.g., La Porta, Lopez-de Silanes, Shleifer, and Vishny (1998, 1999, 2000, 2002)). Such corporate governance problems are severe impediments to the efficient allocation of capital. They depress stock and bond market valuations and have important implications for corporate leverage, securities issuance, and performance. Despite their prevalence, an inherent difficulty in measuring the effects of agency conflicts on policy choices, valuations, and other outcome variables is that conflicts of interest within firms are not directly observable and that good empirical proxies for these conflicts are difficult to construct.

To address this issue, empirical researchers have developed a number of indexes for investor protection in firms and countries based on the hypothesis that the severity of corporate governance problems depends in large part on the protection safeguarding outside investors. Gompers, Ishii, and Metrick (2003) and Bebchuk, Cohen, and Ferrell (2009) construct indexes of shareholder protection in the U.S. by counting the provisions followed by the Investor Responsibility Research Center (IRRC). Djankov, Hart, McLeish, and Shleifer (2006, 2008) and Favara, Schroth, and Valta (2012) construct indexes capturing creditor protection and the enforcement of debt contracts. La Porta, Lopez-de-Silanes, Shleifer, Vishny (1998, 1999, 2000, 2002), Doidge, Karolyi, Stulz (2007), Aggarwal, Erel, Stulz, Williamson (2009) and Aggarwal, Erel, Ferreira, Matos (2011) construct antidirector-rights, anti-selfdealing, creditor-rights, and other corporate governance indexes for a broad range of international firms.

All of these existing agency indexes are based on counting governance provisions that are intended to address a common root cause—agency conflicts. Governance provisions, however, do not directly measure the extent of agency frictions or the distortions caused by them, only the response of the institutional and legal environment to their prevalence. A more direct approach is to infer agency conflicts based on managers' revealed preferences from observed corporate policy choices. For this, one needs a model to benchmark the actual corporate behavior under varying degrees of agency conflicts to the model-implied, first- and second-best behavior.

In this paper, we follow the latter approach and construct theory-grounded indexes of agency conflicts at the firm level based on revealed preferences, rather than counting governance provisions. In contrast to prior contributions in the literature, we infer agency conflicts from observed corporate behavior. We do so by developing a structural model of financing choices and by using observed capital structure decisions to infer the magnitude of conflicts of interests within the firm. The backbone of our structural approach is a dynamic capital structure model in the spirit of Fisher, Heinkel, and Zechner (1989) that we augment with agency conflicts. In this model, financing choices reflect the corporate tax advantage of debt, the cost of issuing securities, default costs, as well as conflicts of interest within the firm. We focus on two types of agency conflicts. First, we assume that controlling shareholders can pursue private benefits at the expense of minority shareholders. Second, we consider that shareholders can extract concessions from creditors by renegotiating outstanding debt contracts in default.

In our model, each firm is run by a controlling shareholder who sets the investment, financing, and default policies. The controlling shareholder owns a fraction of the firms' equity and can capture part of free cash flows as private benefits. Debt constrains the controlling shareholder by reducing the free cash flow available for cash diversion (as in Jensen (1986) or Zwiebel (1996)), leading to a direct mapping between agency conflicts and financing choices. Firms that perform well re-leverage to exploit the debt tax shields embedded in the controlling shareholders' equity stake. Firms that perform poorly default to renegotiate their existing debt contracts. In this environment, we determine the optimal leveraging decision of the controlling shareholder and characterize the effects of controlling-minority shareholder conflicts and shareholder-debtholder conflicts on target leverage, default risk, and the pace and size of capital structure changes.

For each individual firm, this model implies a specific time-series behavior of financial leverage. The policy predictions include the target leverage, the refinancing frequency, and the default probability. Our identification strategy uses data on these observables to infer properties of the unobserved control benefits and bargaining power of shareholders. In a first step, we obtain closed-form expressions for the model-implied stationary and conditional time-series distribution of leverage ratios

under agency frictions. In a second step, we use simulated maximum likelihood (SML) to estimate from panel data the level of agency conflicts, that is the advantage of controlling shareholders CADV and shareholders' renegotiation advantage in default SADV, that best explains observed financing behavior in 14 countries.

Our empirical analysis delivers four main results. First, our agency costs estimates CADV and SADV show that conflicts of interest destroy a significant share of equity value. Conflicts of interest both between controlling and minority shareholders and between equityholders and creditors are widespread and economically sizable in most countries. Private control benefits CADV represent 4.4% (3.2%) of equity value for the average (median) firm in our sample, ranging from 1.9% and 2% for Austria and, respectively, the Netherlands to 6.8% in Ireland and 7.1% in France. The median tends to be lower than the mean (yielding an asymmetric distribution with fat right tail) in each of the countries considered—suggesting that control benefits are of moderate importance for the typical firm but excessive for some firms in all countries. Shareholders' renegotiation power SADV is distributed more symmetrically, with a standard deviation of 24.2%, and it varies relatively little across countries. Shareholders can extract substantial concessions from creditors when firms approach financial distress. On average, shareholders capture 42% (45% at median) of the renegotiation surplus in default, close to the Nash solution. The highest bargaining power can be attributed to shareholders in France and Switzerland, while Portugal tends to give almost all cash flow rights to creditors. CADV and SADV are positively correlated, so that minority shareholders' value loss from private benefits of control is partially offset by stronger cash-flow rights in financial distress. By contrast, for debtholders both agency costs are exacerbated by powerful owners.

Second, there exists systematic variation in agency conflicts both between and within countries. As one would expect, our estimates of agency costs correlate strongly with indicators for the governance quality in different countries. Legal origin, bankruptcy proceedings, and provisions for creditor and minority shareholder protection all have an effect on the severity of agency conflicts. Consistent with costly limited enforcement, private benefits of control and shareholder advantage in default are significantly higher in civil than in common law countries and when creditor rights are

weak. Anti-director and creditor rights provisions have differential impact on agency conflicts depending on their exact nature. Nonetheless, the impact of governance mechanisms on the average firm is small compared to variation within country. Consistent with Atanasov, Black, and Ciccotello (2011), decisions to tunnel funds reflect both legal and informal constraints. This suggests that firm-specific arrangements and governance determinants may be more important at curbing rent extraction and tunneling of funds than country-wide legal factors. As a result, country of origin and industry determine only about 28% of all variation in control benefits across firms and, respectively, 20% of variation in shareholders' cash flow rights in default. The remainder is determined by factors that are unrelated to origin and industry. Firm-specific factors including market-to-book, cash holdings, firm size, profitability, asset tangibility, and ownership structure explain variation in agency conflicts better than country factors. Individual ownership is a strong predictor of both higher private benefits of control (estimates range from 4% to 5% of equity value) and shareholder bargaining power in default (estimates range from 7% to 16% higher share of the surplus). The latter is consistent with the view that concentrated ownership diminishes free-rider problems and helps in coordinating ex-post contract renegotiations.

Third, enforcement costs are material. Investor protection provisions are more relevant for curtailing governance excesses than for guarding the average firm. Cross-sectional regressions in which we explore the determinants of agency costs at different quantiles of the firm distribution confirm this view. Beyond these qualitative predictions, the structural estimation approach allows us to measure the quantitative impact of different governance provisions. We find majority shareholders in civil law countries face about 3% higher private control benefits on average than in common law countries. In addition to its effect on the ex-post allocation of cash flow rights, our findings highlight that the ex-ante disciplining role of bankruptcy laws is economically important. Private control benefits are 1-2% lower in countries with foreclosure and liquidation procedures than in countries with debt renegotiation. Stronger creditor rights are associated with about 76 basis points private benefits of control for each provision in the Djankov, Hart, and Shleifer (2008) index.

Finally, incentive misalignment can explain several stylized facts about financial leverage internationally. Leverage is low on average across most countries despite the tax benefits of debt. Leverage is also persistent and mean-reverting over time, and we document the zero leverage puzzle is pervasive across countries. Still, there exists significant cross-country variation in capital structures. While underleverage is predominant in countries in which ownership is dispersed, the fit is far from perfect. The reason is that ownership concentration improves incentives (which tends to raise optimal leverage closer to first-best), but a counterbalancing tradeoff is that concentration also increases scope for control benefits and bargaining power in default (which lowers optimal leverage away from first-best). Our analysis suggests that what matters for financial policies is the mix of direct and indirect compensation. As an illustration, consider Italy versus the U.S.. Control benefits represent on average 4.1% of equity value in U.S. corporations and 5.6% of equity value in Italian corporations. But because public ownership is more dispersed in a U.S. than an Italian corporation, incentives are in fact more aligned in Italy than the U.S.. In the U.S., 30% of total compensation is due to control benefits, compared to 18% for Italy. As a result, the average leverage of 38% in Italian corporations is much closer to first-best than the 22% average leverage in the U.S.. The zero leverage puzzle is thus more pronounced in the U.S. than the rest of the world, not because managers extract more control benefits but because their compensation package is more adversely biased toward indirect compensation. Overall, a composite of our governance indexes explains 60% of all cross-country variation in financial leverage.

Our paper relates to the large literature initiated by Jensen and Meckling (1976) on the relation between agency conflicts, corporate policy choices, and firm performance. While agency conflicts potentially shape all decisions in firms, the literature has put special emphasis on the interaction between debt financing and manager-shareholder conflicts or shareholder-creditor conflicts.¹ In this paper, we advance this literature in two ways. First, we provide an analysis of the joint effects of conflicts of interest between controlling and minority shareholders and between shareholders

¹See Jensen (1986), Hart and Moore (1995), Zwiebel (1996), Morellec (2004), Lambrecht and Myers (2008), or Carlson and Lazrak (2010) for an analysis of the effects of manager-shareholder conflicts on financing decisions. See Leland (1998), Parrino and Weisbach (1999), Brodie, Chernov, and Sundaresan (2007), or Arnold, Wagner, and Westermann (2013) for an analysis of the effects of stockholder-bondholder conflicts on firms' financing decisions.

and creditors on capital structure choice. Integrating these conflicts in a unified framework is important because, although higher debt may exacerbate conflicts of interest between creditors and shareholders, it may also limit the ability of insiders to extract rents by reducing the free cash flow. Second, the literature has been so far mostly qualitative, focusing on directional effects. Another important contribution in this paper is that we develop a model of capital structure choice that allows for the assessment of the magnitude of economic effects.

Second, the present paper continues a line of research that uses dynamic structural models to analyze corporate policies.² The papers that are closest to ours in this literature are Morellec, Nikolov, and Schürhoff (MNS, 2012) and Albuquerque and Schroth (AS, 2010). AS use a model of block trades to estimate private benefits of control of 3 to 4% of equity value in the U.S., a number close to our own estimates. MNS use a capital structure model to estimate managerial private benefits of control of 1 to 2% of equity value in the U.S.. As in AS and MNS, we find that debt financing reduces private benefits. One important difference between our paper and MNS is that they do not incorporate conflicts of interests between shareholders and creditors in their analysis. Therefore, they ignore important interactions between conflicts of interests within the firm that have potentially large effects on their estimates. In addition, in contrast to both AS and MNS, we base our empirical analysis on a large cross-section of countries that differ significantly in their legal tradition and enforcement environment, allowing us to disentangle the effects of country-wide factors on agency conflicts from those of firm characteristics.

The remainder of the paper is organized as follows. Section 1 describes the model. Section 2 discusses the data and our empirical methodology. Section 3 provides firm-level measures of control benefits and renegotiation power. Section 4 relates the agency conflict estimates to various corporate governance mechanisms. Section 5 examines the relation between agency conflicts and stylized facts about international capital structure. Section 6 concludes. Technical developments are gathered in the Appendix.

²See Fisher, Heinkel, and Zechner (1989), Leland (1998), Goldstein, Ju, and Leland (2001), Strebulaev (2007), Taylor (2010, 2013), Abel and Eberly (2011), Nikolov and Whited (2014) or Glover (2014).

1 Agency Conflicts and Dynamic Financing

This section develops a dynamic model of the firm in which financing and default decisions follow an (S, s) policy that reflects the tax advantage of debt, costs of issuing securities, bankruptcy costs, and agency conflicts.

1.1 Model assumptions

Throughout the analysis, we operate under the risk-neutral probability measure \mathbb{Q} and assume that the risk-free rate $r > 0$ is constant. We consider an economy with a large number of firms, indexed by $i = 1, \dots, N$. Firms are infinitely lived and rent capital at the rental rate R to produce output with the production function $F : \mathbb{R}_+ \rightarrow \mathbb{R}_+$, $F(k_t) = k_t^\gamma$, where $\gamma \in (0, 1)$. Capital depreciates at a constant rate $\delta > 0$. The goods produced by the firms are not storable so that output equals demand. Output is sold at a unit price. As in Abel and Eberly (2011), there are no costs of adjusting capital so that the optimal capital stock maximizes static operating profits.

Firms are heterogeneous in their productivity, ownership, taxation, and exposure to agency conflicts. While their productivity shocks are drawn from the same ex ante distribution, they differ ex post in the shock realizations. Specifically, we consider that the firm-specific state variable is its technology shock process, denoted by X_i and governed by:

$$dX_{it} = \mu_{X_i} X_{it} dt + \sigma_{X_i} X_{it} dZ_{it}, \quad X_{i0} = x_{i0} > 0, \quad (1)$$

where $\mu_{X_i} < r$ and $\sigma_{X_i} > 0$ are constant parameters and $(Z_{it})_{t \geq 0}$ is a Brownian motion. In the following, we omit the dependency of the technology shock on i and denote its realizations by x . Given a realization x of X and a size k , the firm's operating profit is given by $x F(k) - \delta k$.

Cash flows from operations are taxed at rate τ^c . As a result, firms may have an incentive to issue debt to shield profits from taxation. To stay in a simple time-homogeneous setting, we consider debt

contracts that are characterized by a perpetual flow of coupon payments c and principal P . Debt is callable and issued at par. The proceeds from the debt issue are distributed on a pro rata basis to shareholders at the time of flotation. We consider that firms can adjust their capital structure upwards at any point in time by incurring a proportional cost λ , but that they can reduce their indebtedness only in default.³ Under this assumption, the firm's initial debt structure remains fixed until either the firm goes into default or the firm calls its debt and restructures with newly issued debt. The personal tax rate on dividends τ^d and coupon payments τ^i are identical for all investors in a given country. These features are shared with numerous other capital structure models, including Leland (1998), Goldstein, Ju, and Leland (2001), Hackbarth, Miao, and Morellec (2006), Strebulaev (2007), Bhamra, Kuehn, and Strebulaev (2010), and Morellec, Nikolov and Schürhoff (2012).

Agency conflicts are introduced by considering that each firm is run by a controlling shareholder who can capture a fraction $\phi \in [0, 1)$ of free cash flow to equity as private control benefits (as in La Porta, Lopez-de Silanes, Shleifer, and Vishny (2002), Lambrecht and Myers (2008), or Albuquerque and Wang (2008)). The controlling shareholder owns a fraction φ of the firm's equity and has discretion over the size of the firm k . These assumptions imply that when choosing firm size, the controlling shareholder solves⁴

$$\max_{k \geq 0} \{ (1 - \tau^d) [\phi + (1 - \phi) \varphi] [(1 - \tau^c)(xk^\gamma - \delta k - c) - rk] \},$$

the solution to which is given by

$$k^* = \left\{ \frac{(1 - \tau)\gamma}{(1 - \tau)\delta + (1 - \tau^d)r} \right\}^\xi x^\xi, \text{ with } \xi \equiv \frac{1}{1 - \gamma} > 1.$$

where the effective tax rate $\tau \equiv 1 - (1 - \tau^c)(1 - \tau^d)$ reflects corporate and personal taxes. In our analysis of corporate policies, it will be more convenient to work with the (capacity-adjusted)

³While in principle management can both increase and decrease future debt levels, Gilson (1997) finds that transaction costs discourage debt reductions outside of renegotiation.

⁴In most of the countries in our sample, the depreciation of capital is tax-deductible but the interest cost of capital is not. As will become clear below, this modeling assumption has no effect on our estimates of agency conflicts.

technology shock $Y_i \equiv X_i^\xi$ with realizations denoted by y and dynamics given by

$$dY_{it} = \mu Y_{it} dt + \sigma Y_{it} dZ_{it}, \quad Y_{i0} = \mathcal{T} X_{i0}^\xi > 0, \quad (2)$$

with $\mu = \xi \mu_{X_i} + \xi(\xi - 1)\sigma_{X_i}^2/2$ and $\sigma = \xi \sigma_{X_i}$ and where $\mathcal{T} > 0$ is defined in the Appendix. Plugging the expression for k^* in the firm cash flows and using this change of variable, we have that the after-tax cash flows to the minority and controlling shareholders in a levered firm, denoted by $\pi_m(y)$ and $\pi_c(y)$, satisfy

$$\pi_m(y) = (1 - \varphi)(1 - \phi)(1 - \tau)(y - c), \quad (3)$$

$$\pi_c(y) = [\phi + (1 - \phi)\varphi](1 - \tau)(y - c). \quad (4)$$

That is, minority shareholders receive the cash flows from operations minus the coupon payment c , the cash flows captured by the controlling shareholder, and the taxes paid on corporate and personal income. Controlling shareholders get, in addition, the rents they extract from the firm. As shown by these equations, these rents decrease with the firm's debt level. This in turn implies that the efficient choice of debt (optimal for minority shareholders) differs from the controlling shareholder's choice of debt whenever $\phi > 0$.

Firms that perform well may releverage to exploit the debt tax shields embedded in the controlling shareholders' equity stake. Firms whose conditions deteriorate may default on their debt obligations. In the model, default can lead either to liquidation or to renegotiation. We consider that if the instant of default is T , then $Y_T = (1 - \alpha)Y_{T-}$ in case of liquidation and $Y_T = (1 - \kappa)Y_{T-}$ in case of reorganization, where α and κ are frictional costs with $0 \leq \kappa < \alpha$. Because liquidation is more costly than reorganization, there exists a surplus associated with renegotiation. Following Fan and Sundaresan (2000), François and Morellec (2004), and Broadie, Chernov, and Sundaresan (2007), we consider a Nash bargaining game in default that leads to a debt-equity swap. Denoting the bargaining power of shareholders by $\eta \in [0, 1]$, the generalized Nash bargaining solution implies that shareholders get a fraction $\eta(\alpha - \kappa)$ of cash flows in default. Thus, the larger η , the larger

the incentives for shareholders to default.⁵ This in turn implies that the cost of debt increases and target leverage decreases with η .

Agency costs typically depend on the allocation of control rights within the firm. We consider that the controlling shareholder has decision rights over the firm's initial debt structure and the firm's restructuring and default policies. When making policy choices, the controlling shareholder maximizes the present value of its private benefits and equity stake (see the Appendix). As in Leland (1998), Strebulaev (2007), and Morellec, Nikolov and Schürhoff (2012), we focus on barrier policies whereby the firm's initial debt structure remains fixed until either cash flows reach a low level (the default barrier) and the firm goes into default or cash flows rise to a sufficiently high level (the restructuring barrier) and the firm calls the debt and restructures with newly issued debt.⁶ We can thus view the controlling shareholder's policy choices (and hence agency conflicts) as determining the initial coupon payment, the restructuring barrier, and the default barrier.

1.2 Leverage dynamics in the presence of agency conflicts

In the Appendix, we derive the policy choices that maximize the present value of the cash flows to the controlling shareholder. Given these policy choices, the firm's interest coverage ratio $z_t \equiv Y_t/c_t$ follows a geometric Brownian Motion with drift μ and volatility σ , that is reset to the target level $z_T \in (z_D, z_U)$ whenever it reaches either the (endogenous) lower barrier z_D or the (endogenous) higher barrier z_U . The leverage ratio ℓ_t being a monotonic function of the interest coverage ratio, we can write $\ell_t = L(z_t)$ with $L : \mathbb{R}^+ \rightarrow \mathbb{R}^+$ and $L' < 0$ and a target leverage ratio given by $L(z_T)$. Let $f_z(s)$ be the density of the interest coverage ratio. The density of the leverage ratio can then be written in terms of f_z and the Jacobian of L^{-1} as follows:

$$f_\ell(\ell) = f_z(L^{-1}(\ell)) \left| \left(\frac{\partial \ell}{\partial L^{-1}(\ell)} \right)^{-1} \right|. \quad (5)$$

⁵Consistent with this modeling, Favara, Schroth, and Valta (2012) find using an international cross-section of stocks that cross-country differences in bankruptcy procedures lead to cross-country differences in default decisions.

⁶Hugonnier, Malamud, and Morellec (2014) show that barrier strategies are optimal in dynamic leverage models when firm value is homogeneous of degree one in (Y, c) , so that we need not consider alternative strategies.

To compute the time-series distribution of leverage implied by agency conflicts, we need to know the density of the interest coverage ratio f_z . Denote by $\iota = \inf\{t \geq 0 : z_t \notin (z_D, z_U)\}$ the first time that the firm changes its capital structure or defaults and define

$$\mathcal{I}(z; z_D, s) \equiv \mathbb{E} \left[\int_0^\iota 1_{[z_D, s]}(z_t) dt \middle| z_0 = z \right].$$

$\mathcal{I}(z; z_D, s)$ measures the (expected) time spent by the interest coverage ratio in the closed interval $[z_D, s]$ between now and the first time the firm changes its capital structure or defaults, given $z_0 = z$. The Feynman-Kac formula shows that $\mathcal{I}(z; z_D, s)$ is the unique solution to the second order differential equation

$$\frac{1}{2}\sigma^2 z^2 \frac{\partial^2}{(\partial z)^2} \mathcal{I}(z; z_D, s) + \mu z \frac{\partial}{\partial z} \mathcal{I}(z; z_D, s) + 1_{\{z \leq s\}} = 0 \quad (6)$$

on the interval (z_D, z_U) subject to the boundary condition $\mathcal{I}(z_D; z_D, s) = \mathcal{I}(z_U; z_D, s) = 0$. Using basic properties of diffusion processes as found for example in Stokey (2009), it is then possible to derive the following closed-form expression for the stationary density of the interest coverage ratio:

Proposition 1 *The stationary density function of the interest coverage ratio is given by*

$$f_z(s) = \frac{\frac{\partial}{\partial s} \mathcal{I}(z; z_D, s)}{\mathcal{I}(z; z_D, z_U)}, \quad (7)$$

where the function $\mathcal{I}(z, s)$ satisfies

$$\mathcal{I}(z; z_D, s) = \begin{cases} \frac{e^{\vartheta \ln(z/s)} - e^{\vartheta \ln(z/z_D)}}{2b^2} - \frac{p_B}{b\sigma} \ln\left(\frac{s}{z_D}\right) - \frac{p_U}{2b^2} [e^{\vartheta \ln(z_U/s)} - e^{\vartheta \ln(z_U/z_D)}], & s \leq z, \\ \frac{1 - e^{\vartheta \ln(z/z_D)}}{2b^2} + \frac{1}{b\sigma} \ln\left(\frac{s}{z}\right) - \frac{p_B}{b\sigma} \ln\left(\frac{s}{z_D}\right) - \frac{p_U}{2b^2} [e^{\vartheta \ln(z_U/s)} - e^{\vartheta \ln(z_U/z_D)}], & s > z, \end{cases} \quad (8)$$

with $b = \frac{1}{\sigma}(\mu - \frac{\sigma^2}{2})$, $\vartheta = -\frac{2b}{\sigma}$, $p_B = \frac{z^\vartheta - z_U^\vartheta}{z_D^\vartheta - z_U^\vartheta}$, and $p_U = \frac{z^\vartheta - z_D^\vartheta}{z_U^\vartheta - z_D^\vartheta}$.

To implement our empirical procedure, we will also need the conditional distribution of leverage at time t given its value at the initial date 0. To determine this conditional density, we first compute

the conditional density of the interest coverage ratio at time t given its value z_0 at time 0 and then apply the transformation (5). For ease of exposition, we introduce the regulated log interest coverage ratio $W_t = \frac{1}{\sigma} \ln(z_t)$ with initial value $w = \frac{1}{\sigma} \ln(z_0)$, drift rate $b = \frac{1}{\sigma}(\mu - \frac{\sigma^2}{2})$ and unit variance, and define the upper and lower boundaries as $H = \frac{1}{\sigma} \ln(z_U)$ and $L = \frac{1}{\sigma} \ln(z_D)$. Given that the interest coverage ratio is reset to the level z_T whenever it reaches z_D or z_U , W is regulated at L and H , with reset level at $T = \frac{1}{\sigma} \ln(z_T)$, and we can write its dynamics as

$$dW_t = bdt + dZ_t + 1_{\{W_{t-}=L\}}(T-L) + 1_{\{W_{t-}=H\}}(T-H).$$

The conditional distribution F_z of the interest coverage ratio z is then related to that of W by the following relation:

$$F_z(z|z_0) = \mathbb{P}(W_t \leq \frac{1}{\sigma} \ln(z) | W_0 = w). \quad (9)$$

We are interested in computing the conditional density function

$$g(w, x, t) = \frac{\partial}{\partial x} \mathbb{P}(W_t \leq x | w) = \frac{\partial}{\partial x} \mathbb{E}_w[1_{\{W_t \leq x\}}], \quad (w, x, t) \in [L, H]^2 \times (0, \infty),$$

of the regulated log interest coverage ratio W at some horizon t . Rather than trying to compute this conditional density function directly, we will consider its Laplace transform in time:

$$\mathcal{J}(w, x, \rho) = \int_0^{\infty} e^{-\rho t} g(w, x, t) dt. \quad (10)$$

The last step will then involve the inversion of the Laplace transform (10) for $g(w, x, t)$.

To compute $\mathcal{J}(w, x, \rho)$, define $G(w, x, t) = \mathbb{P}(W_t \leq x | w) = \mathbb{E}_w[1_{\{W_t \leq x\}}]$ and

$$\mathcal{G}(w, x, \rho) = \int_0^{\infty} e^{-\rho t} G(w, x, t) dt = \mathbb{E}_w \left[\int_0^{\infty} e^{-\rho t} 1_{\{W_t \leq x\}} dt \right].$$

Since W is instantly set back at T when it reaches either of the restructuring barriers L or H ,

we must have $\mathcal{G}(H, x, \rho) = \mathcal{G}(L, x, \rho) = \mathcal{G}(T, x, \rho)$ for all x . Let $W_t^0 = w + bt + Z_t$ denote the unregulated log interest coverage ratio (that is, ignoring the (S, s) adjustments). Using the Markov property of W and the fact that W and W^0 coincide up to the first exit time of W^0 from the interval $[L, H]$, we have that $\mathcal{G}(w, x, \rho)$ satisfies

$$\mathcal{G}(w, x, \rho) = \Psi(w, x, \rho) + \mathcal{G}(T, x, \rho)\Phi(w, \rho), \quad (11)$$

where

$$\Psi(w, x, \rho) = \mathbb{E}_w \left[\int_0^\zeta e^{-\rho t} 1_{\{W_t^0 \leq x\}} dt \right] \text{ and } \Phi(w, \rho) = \mathbb{E}_w [e^{-\rho \zeta}],$$

with $\zeta = \inf\{t \geq 0 : W_t \notin (L, H)\}$. Using the Feynman-Kac formula and basic properties of diffusion processes as found for example in Stokey (2009), it is possible to derive closed form expressions for $\Psi(w, x, \rho)$ and $\Phi(w, \rho)$. We can then use the relation

$$\frac{\partial}{\partial x} \mathcal{G}(w, x, \rho) = \mathcal{J}(w, x, \rho), \quad (12)$$

to get the following result:

Proposition 2 *The function $\mathcal{J}(w, x, \rho)$ satisfies*

$$\mathcal{J}(w, x, \rho) = \Theta(w, x, \rho) + \frac{\Phi(w, \rho)}{1 - \Phi(T, \rho)} \Theta(T, x, \rho), \quad (13)$$

where

$$\Theta(w, x, \rho) = \begin{cases} \left(\frac{A_H(x, \rho) \Delta_H''(x, \rho) - A_L(x, \rho) \Delta_L''(x, \rho) - \Lambda''(x, \rho)}{\Delta_H(x, \rho) \Delta_L'(x, \rho) - \Delta_L(x, \rho) \Delta_H'(x, \rho)} \right) \Delta_H(x, \rho) \Delta_L(w, \rho), & \text{if } w \in [L, x], \\ \left(\frac{A_H(x, \rho) \Delta_H''(x, \rho) - A_L(x, \rho) \Delta_L''(x, \rho) - \Lambda''(x, \rho)}{\Delta_H(x, \rho) \Delta_L'(x, \rho) - \Delta_L(x, \rho) \Delta_H'(x, \rho)} \right) \Delta_L(x, \rho) \Delta_H(w, \rho), & \text{if } w \in [x, H], \end{cases} \quad (14)$$

and

$$\Phi(w, \rho) = \frac{e^{(b+v(\rho))L}}{e^{2v(\rho)L} - e^{2v(\rho)H}} \Delta_H(w) - \frac{e^{(b+v(\rho))H}}{e^{2v(\rho)L} - e^{2v(\rho)H}} \Delta_L(w), \quad (15)$$

with

$$\begin{aligned}
A_L(x, \rho) &= \frac{\Lambda(x, \rho)\Delta'_H(x, \rho) - \Lambda'(x, \rho)\Delta_H(x, \rho)}{\Delta_H(x, \rho)\Delta'_L(x, \rho) - \Delta_L(x, \rho)\Delta'_H(x, \rho)}, \\
A_H(x, \rho) &= \frac{\Lambda(x, \rho)\Delta'_L(x, \rho) - \Lambda'(x, \rho)\Delta_L(x, \rho)}{\Delta_H(x, \rho)\Delta'_L(x, \rho) - \Delta_L(x, \rho)\Delta'_H(x, \rho)}, \\
\Lambda(x, \rho) &= \frac{1}{\rho}[1 - e^{(b+v(\rho))(L-x)}], \\
\Delta_{L,H}(w, \rho) &= e^{(v(\rho)-b)w}[1 - e^{2((L,H)-w)v(\rho)}],
\end{aligned}$$

and $b = \frac{1}{\sigma}(\mu - \frac{\sigma^2}{2})$, $T = \frac{1}{\sigma} \ln(z_T)$, $H = \frac{1}{\sigma} \ln(z_U)$, $L = \frac{1}{\sigma} \ln(z_D)$ and $v(\rho) = \sqrt{b^2 + 2\rho}$.

In the following section, we exploit the structural restrictions (5) and (9) to estimate from panel data the level of agency conflicts that best explain observed financing behavior.

1.3 Identification of the agency parameters

Before proceeding to the empirical analysis, it will be useful to build intuition for how leverage data allows identifying the parameters describing unobserved agency conflicts. Figure 1 illustrates the relation between the parameters ϕ and η capturing agency conflicts and the model-implied time-series distribution of financial leverage. Specifically, Panel A plots the distribution function of leverage for different parameter values. Panel B depicts the median (solid line), the 5% and 95% quantiles of leverage (dashed lines), and the low and high of leverage (dotted lines) as functions of the agency parameters.

Insert Figure 1 Here

The figure shows that an increase in private benefits of control, as measured by ϕ , lowers both the target leverage and the debt issuance trigger. As a result, the expected leverage drops, the range of managerial inertia over leverage widens, and the speed of mean reversion declines with ϕ . The intuition underlying this result is that debt constrains controlling shareholders by limiting the

free cash flows (as in Jensen (1986), Zwiebel (1996), or Morellec (2004)). Controlling shareholders therefore issue less debt (lower target and mean leverage) and restructure less frequently (lower refinancing trigger and, hence, less mean reversion) than optimal for minority shareholders.

By contrast, Figure 1 shows that deviations from the absolute priority rule lead to lower target leverage but accelerated default. As discussed above, shareholders have an incentive to default earlier when η is larger, since they capture a larger fraction of the surplus in default. They select a lower debt level, since higher renegotiation power η results in costlier debt as bondholders anticipate shareholders' strategic action in default and require a higher risk premium on corporate debt. As a result, the leverage distribution shifts to the left and the speed of mean reversion increases.

More formally, identification requires that the parameters (ϕ, η) have a distinct effect on the intertemporal evolution of corporate leverage. A sufficient condition for identification is a one-to-one mapping between the structural parameters and a set of data moments of the same dimension. Heuristically, a moment m is informative about an unknown parameter θ if that moment is sensitive to changes in the parameter and the sensitivity differs across parameters. In formal terms, local identification requires the Jacobian determinant, $\det(\partial m / \partial \theta)$, to be nonzero.

The first column of Table 1 lists a broad choice of data moments that are a-priori informative about the agency conflict parameters we seek to estimate—much like in method-of-moments estimation. In our simulated maximum likelihood estimation, these moments are chosen optimally. The main moments to consider are the mean, standard deviation, range, and mean reversion of leverage and the quarterly changes in leverage. We also report the median, skew, kurtosis, min, max, interquartile range, and persistence in leverage measured by quarterly and annual autocorrelation. Table 1 reveals that the model moments exhibit significant sensitivity to the model parameters. More importantly for identification, the sensitivities differ across parameters, such that one can find moments with $\det(\partial m / \partial \theta) \neq 0$.⁷ While the qualitative effect on mean leverage is comparable

⁷A concern with the standard approach is that local identification may not guarantee identification globally. We have therefore simulated the model moments and computed sensitivities in two ways, as marginal effect at different sets of baseline parameters and as average effect over a range of parameter values. The table reports the sensitivity $(\partial m / \partial \theta) / m$ in the baseline. Alternatively, we have computed the differential effect as the average sensitivity over

across parameters, the measures of variation and of mean reversion depend very differently on the parameters. Bargaining power tends to decrease the variation in leverage and to decrease autocorrelation; private benefits of control have the opposite effect. Overall, the different sensitivities reveal that the structural parameters can be identified by combining time-series data on financial leverage (pinning down α_ϕ and α_η introduced below) with cross-sectional information on variation in leverage dynamics across firms (pinning down σ_ϕ , σ_η , and $\sigma_{\phi\eta}$ introduced below).

Insert Table 1 Here

1.4 Empirical implementation

Section 1.3 has shown that the structural restrictions (5) and (9) can help identify agency conflicts in the data. Using the closed-form expressions in Propositions 1 and 2, we can use simulated maximum likelihood (SML) estimation to deal with cross-sectional heterogeneity. In the data, each firm $i = 1, \dots, N$ is characterized by a set of parameters $\tilde{\theta}_i$ that determine the cash flow growth rate m_i and volatility σ_i , cash flow beta β_i , liquidation costs α_i , shareholders' bargaining power η_i , management's equity stake φ_i , issuance costs λ_i , private benefits ϕ_i , corporate and personal taxes τ_i^c , τ_i^e , and τ_i^d , the risk-free rate r_i , and the market risk premium ψ_i .⁸

Estimating the parameter vector $\tilde{\theta}_i$ for each firm using solely data on financial leverage is infeasible. We therefore split the parameter vector into two parts: parameters that we calibrate and parameters that we estimate. Given the dimensionality of the estimation, we first calibrate the parameters $\theta_i^* = (m_i, \mu_i, \sigma_i, \beta_i, \alpha_i, \varphi_i, \tau_i^c, \tau_i^e, \tau_i^d, r_i, \psi_i)$ using the data sources described below. We then keep these parameters fixed when estimating the parameters (ϕ_i, η_i) from data on financial leverage. In a last step, we investigate the effect of sampling error in θ_i^* on our estimates. To reduce

the range of parameter values generating non-zero leverage and normalized by the average effect on the mean. We find that average sensitivities are more similar across parameters than marginal effects in the baseline. Importantly, however, the quantitative differences in their impact on the model moments remain, warranting identification.

⁸We assume in our structural estimation that there is no empire-building motive for the controlling shareholder. One way to estimate this parameter would be to exploit data on the firm's return on assets.

the dimensionality of the estimation problem further, we treat (ϕ_i, η_i) as random coefficients:

$$\phi_i = h(\alpha_\phi + \epsilon_i^\phi) \text{ and } \eta_i = h(\alpha_\eta + \epsilon_i^\eta),$$

where $h : \mathbb{R} \rightarrow [0, 1]$ is a transformation that guarantees that the parameters stay in their natural domain and the $\epsilon_i = (\epsilon_i^\phi, \epsilon_i^\eta)$ are bivariate random variables capturing firm-specific unobserved heterogeneity. As in linear dynamic random-effects models, the firm-specific random effects ϵ_i are assumed independent across firms and, for all firms $i = 1, \dots, N$, are normally distributed:

$$\begin{pmatrix} \epsilon_i^\phi \\ \epsilon_i^\eta \end{pmatrix} \sim \mathcal{N} \left(0, \begin{bmatrix} \sigma_\phi^2 & \sigma_{\phi\eta} \\ \sigma_{\phi\eta} & \sigma_\eta^2 \end{bmatrix} \right). \quad (16)$$

This setup is sufficiently flexible to capture cross-sectional variation in the parameter values while imposing the model-implied structural restrictions on the domains of the parameters. In summary, the set of parameters that we estimate structurally for each country is $\theta = (\alpha_\phi, \alpha_\eta, \sigma_\phi, \sigma_\eta, \sigma_{\phi\eta})$.

The likelihood function \mathcal{L} of the parameters θ given the data and θ^* is based on the probability of observing the leverage ratio ℓ_{it} for firm i at date t . Assume there are N firms in the sample and let n_i be the number of observations for firm i . (The observations for the same firm are correlated due to autocorrelation in the cash-flow process.) The joint probability of observing the leverage ratios $\ell_i = (\ell_{i1}, \dots, \ell_{in_i})'$ and the firm-specific unobserved effects $\epsilon_i = (\epsilon_i^\phi, \epsilon_i^\eta)$ for firm i is given by

$$f(\ell_i, \epsilon_i | \theta) = f(\ell_i | \epsilon_i; \theta) f(\epsilon_i | \theta) = \left(f(\ell_{i1} | \epsilon_i; \theta) \prod_{t=2}^{n_i} f(\ell_{it} | \ell_{it-1}, \epsilon_i; \theta) \right) f(\epsilon_i | \theta),$$

where $f(\epsilon_i | \theta)$ is the bivariate normal density corresponding to (16). Explicit expressions for $f(\ell_{i1} | \epsilon_i; \theta)$ and $f(\ell_{it} | \ell_{it-1}, \epsilon_i; \theta)$ are derived in Section 1.2. Integrating out the random effects from the joint likelihood $f(\ell, k, \epsilon | \theta) = \prod_{i=1}^N f(\ell_i, \epsilon_i | \theta)$, we obtain the marginal log-likelihood function (since the

ϵ_i are drawn independently across firms) as

$$\ln \mathcal{L}(\theta; \ell) = \sum_{i=1}^N \ln \int_{\epsilon_i} f(\ell_i, \epsilon_i | \theta) d\epsilon_i. \quad (17)$$

We evaluate the integral in equation (17) using Monte-Carlo simulations. When implementing this procedure, we use the empirical analog to the log-likelihood function, which is given by:

$$\ln L(\theta; \ell) = \sum_{i=1}^N \ln \frac{1}{U} \sum_{u_i=1}^U \left(f(\ell_{i1} | \epsilon_i^{u_i}; \theta) \prod_{t=2}^{n_i} f(\ell_{it} | \ell_{it-1}, \epsilon_i^{u_i}; \theta) \right),$$

where U is the number of random draws per firm, and $\epsilon_i^{u_i}$ is the realization in draw u_i for firm i . In our empirical procedure, the number of random draws U affects the precision and accuracy of the Monte-Carlo simulations performed as part of the estimation as well as the finite simulation sample bias in estimated coefficients. We find that 1,000 random draws are sufficient to make the simulation error negligible.

The first step in our empirical procedure consists in estimating the parameters θ . This is done by recognizing that the simulated maximum likelihood estimator is defined as: $\hat{\theta} = \arg \max_{\theta} \ln L(\theta; \ell)$. In a second step, we construct firm-specific measures of control benefits and of shareholders' bargaining power in default as the conditional expected value of ϕ_i and η_i given the data ℓ_i for firm i and the parameter estimates $\hat{\theta}$, defined as $\mathbb{E}[g_i | \ell_i; \hat{\theta}] \equiv \mathbb{E}[h(\alpha_g + \epsilon_i^g) | \ell_i; \hat{\theta}]$ for $g \in \{\phi, \eta\}$.

2 Data and Agency Conflict Estimates

2.1 Data and estimation

Estimating agency costs from corporate behavior requires merging data from various sources. We obtain financial statements from Compustat U.S. and Global, stock prices from CRSP and Datastream, ownership data from Thomson Reuters, and tax rates from the OECD. We collect

proxies for the legal environment and other institutional determinants used in the law and finance literature from Andrei Shleifer’s website.⁹ We remove all regulated (SIC 4900-4999) and financial firms (SIC 6000-6999). Observations with missing total assets, market value, long-term debt, debt in current liabilities, and SIC code are deleted. We obtain a panel dataset with 74,855 observations for 12,652 firms and 14 countries between 1997 and 2011.¹⁰ The distribution of the firms in our sample is AUT (61 firms, 0.5% of total), CHE (178, 1.4%), DEU (595, 4.7%), DNK (107, 0.8%), ESP (102, 0.8%), FRA (588, 4.6%), GBR (1,459, 11.5%), IRL (42, 0.3%), ITA (204, 1.6%), JPN (3,274, 25.9%), NLD (138, 1.1%), POL (236, 1.9%), PRT (37, 0.3%), USA (5,631, 44.5%).

Some of the model parameters are observable and can be calibrated from stock prices and other publicly available sources. They are not the focus of our estimation. The parameters $\theta = (\alpha_\phi, \alpha_\eta, \sigma_\phi, \sigma_\eta, \sigma_{\phi\eta})$ capturing agency conflicts are unobservable and must be estimated in our SML procedure. The model parameters determined outside the SML procedure include the risk-free rate, r , corporate tax rate, τ^c , and personal tax rate on interest income and dividends, τ^i and τ^d , respectively, expected profitability, μ_P , volatility, σ , systematic exposure, β , controlling shareholder ownership, φ , liquidation costs, α , renegotiation costs, κ , and debt issuance costs, λ . The risk-free rate and tax rates are country specific, with the risk-free rate r calibrated to the three-year treasury rate. The rest of the parameters are firm specific.

We specify firm-level values for the model parameters as follows. We estimate the growth rate of cash flows, μ_{it}^P , indexed by firm i and time t , as the industry average of the least-squares growth rate of EBIT where industries are defined at the SIC level 2. We estimate the risk-neutral growth rate of cash flows, μ_{it} , using the Capital Asset Pricing Model (CAPM). We have $\mu_{it} = \mu_{it}^P - \beta_{it}\psi$, where $\psi = 6\%$ is the market risk premium and β_{it} is the leverage-adjusted cash-flow beta. We estimate market betas based on equity returns and unlever these betas based on model-implied relations. Similarly, we estimate cash-flow volatility, σ_{it} , using the standard deviation of monthly

⁹<http://www.economics.harvard.edu/faculty/shleifer/dataset>.

¹⁰The Thomson-Reuters ownership data starts in 1997. All other data start earlier. We have obtained these data starting from 1991 so that we can run rolling regressions at least five years prior.

equity returns and the following relation (implied by Itô's lemma): $\sigma_{it} = \sigma_{it}^E / \left(\frac{\partial \mathbf{E}(x,c)}{\partial x} \frac{x}{\mathbf{E}(x,c)} \right)$, where σ_{it}^E is the stock return volatility and $\mathbf{E}(x,c) \equiv \mathbf{V}(x,c) - d(x,c)$ is the model-implied stock price.

Thomson Reuters provides data on ownership structure at a global scale (Thomson Reuters Ownership, Profiles & Insider Data Feeds).¹¹ We use these data to construct firm-specific measures of controlling shareholders' ownership, φ_{it} . We define φ_{it} as the ownership share of the largest shareholder. In robustness tests, we define φ_{it} as the ownership share of the five largest shareholders. Gilson, John, and Lang (1990) provide evidence that renegotiation costs are negligible. We thus set the renegotiation costs parameter, κ , to zero. We estimate liquidation costs following Berger, Ofek, and Swary (1996): $\alpha_{it} = 1 - (\text{Tangibility}_{it} + \text{Cash}_{it}) / \text{Total Assets}_{it}$, where Tangibility_{it} equals $0.715 * \text{Receivables}_{it} + 0.547 * \text{Inventory}_{it} + 0.535 * \text{Capital}_{it}$.

The empirical literature provides estimates of debt issuance costs as a fraction of the debt being issued. In the model, however, the cost of debt issuance, λ , is defined as a fraction of total debt outstanding. The cost of debt issuance as a fraction of the issue size is given in the model by $\frac{R}{R-1}\lambda$, where R is the restructuring threshold multiplier. We observe a median value of 2 for R in our estimations, so we set $\lambda = 1\%$. The implied cost as a fraction of debt issued of 2% corresponds to the upper range of values reported by Altinkilic and Hansen (2000). Table 2, Panel A reports the country means for all these parameters.

Insert Table 2 Here

2.2 Agency conflict estimates

With the parameters θ^* as inputs, we estimate the structural parameters of interest using the SML procedure discussed in Section 1.4. For this, we split the data into country samples and perform the SML estimation separately for each country. For every country, we obtain statistical estimates

¹¹Thomson Reuters Ownership Data Feeds report all declarable stakes (U.S. 13F, UK Share Register, among others) for all listed securities. The data is sourced from stock exchanges, regulatory bodies, institutions, financial reports and relations with publicly listed companies.

for the five parameters $\theta = (\alpha_\phi, \alpha_\eta, \sigma_\phi, \sigma_\eta, \sigma_{\phi\eta})$. Table 2, Panel B reports the point estimates and standard errors in parenthesis. Standard errors are robust to heteroskedasticity and clustered at the industry level. The parameters representing the control benefits and the bargaining power of shareholders in default are well identified in the data. The variance estimates for the random effects are economically and statistically significant. This suggests there is sizable variation in ϕ and η across firms in each of the countries.

Using the parameter estimates in Table 2, we can now construct firm-level measures of the control advantage (CADV) and of shareholder advantage in default (SADV) in our sample of international firms from 14 countries. CADV is the predicted value of the parameter ϕ_i for firm i , governing the control benefits of controlling shareholders. SADV is the predicted value of the parameter η_i , capturing shareholders' renegotiation power in default and deviations from the bankruptcy code mandate of a strict schedule of priority claims. With these estimates at hand, we can explore the determinants of the conflicts of interest between controlling and minority shareholders and between shareholders and debtholders.

We define the controlling shareholder advantage in firm i as

$$\text{CADV}_i \equiv \mathbb{E}[\phi_i | \ell_i; \hat{\theta}] = \int_{\epsilon_i^\eta} \int_{\epsilon_i^\phi} h(\alpha_\phi + \epsilon_i^\phi) \frac{f(\epsilon_i^\phi, \epsilon_i^\eta, \ell_i | \hat{\theta})}{f(\ell_i | \hat{\theta})} d\epsilon_i^\phi d\epsilon_i^\eta. \quad (18)$$

In expression (18), $f(\epsilon^\phi, \epsilon^\eta, \ell | \hat{\theta}) = f(\ell | \epsilon^\phi, \epsilon^\eta; \hat{\theta}) f(\epsilon^\phi, \epsilon^\eta | \hat{\theta})$ is the joint density of the normally distributed random effects $(\epsilon^\phi, \epsilon^\eta)$ with leverage ℓ , and $f(\ell | \hat{\theta}) = \int_{\epsilon^\eta} \int_{\epsilon^\phi} f(\ell | \epsilon^\phi, \epsilon^\eta; \hat{\theta}) f(\epsilon^\phi, \epsilon^\eta | \hat{\theta}) d\epsilon^\phi d\epsilon^\eta$ is the model-implied marginal leverage distribution given the parameter estimates $\hat{\theta}$. Explicit expressions for the density $f(\ell | \epsilon^\phi, \epsilon^\eta; \hat{\theta})$ are derived in Section 1.2.

Similarly, the shareholder advantage in firm i is

$$\text{SADV}_i \equiv \mathbb{E}[\eta_i | \ell_i; \hat{\theta}] = \int_{\epsilon_i^\eta} \int_{\epsilon_i^\phi} h(\alpha_\eta + \epsilon_i^\eta) \frac{f(\epsilon_i^\phi, \epsilon_i^\eta, \ell_i | \hat{\theta})}{f(\ell_i | \hat{\theta})} d\epsilon_i^\phi d\epsilon_i^\eta. \quad (19)$$

Plugging in the estimates from Table 2, we obtain CADV and SADV for each firm as the predicted ϕ_i and η_i given the data on leverage $\ell_i = (\ell_{i1}, \dots, \ell_{in_i})'$ and the parameter estimates $\hat{\theta}$.¹²

Figure 2 and Table 3 provide descriptive statistics for the predicted control benefits CADV and shareholders' renegotiation power SADV for the firms in our sample, split by the country of origin. The median (average) control benefit represents 3.2% (4.4%) of equity value. The median (average) renegotiation power of shareholders is 45.3% (42.0%). There is sizable variation in CADV and SADV across countries and across firms in each of the countries. The largest median control benefits can be found in Poland (5.5%), France (5.1%), USA (3.9%), and Portugal (3.5%). The lowest is in the Netherlands (0.9%) and Austria (1.1%). In each of the countries considered, the mean is larger than the median, indicating an asymmetric distribution with fat right tail. This is also illustrated in the top panel of Figure 2 which plots the histogram of CADV (left) and SADV (right) across all firms. Shareholders' renegotiation power is distributed more symmetrically, with standard deviation of 24.2%. In France, Switzerland, Japan, and Poland shareholders extract the most from debtholders in renegotiations, whilst Portugal and the United States are the most debtholder friendly. Renegotiation power SADV varies more strongly within country than across countries. Given the magnitude of bankruptcy and renegotiation costs (Table 2), 42% average bargaining power implies shareholders can capture about 20% of firm value on average by renegotiating outstanding claims in default.

Insert Figure 2 and Table 3 Here

The bottom panel of Figure 2 explores the relation between CADV and SADV across countries (left) and firms (right). While at the country level, there is more variation in CADV compared to SADV, the firm level analysis shows there is significant SADV variation within countries and this variation is hump-shaped in CADV. Thus, over the relevant range, powerful controlling shareholders

¹²Note that these conditional expectations are unbiased. Indeed, let v_i be omitted explanatory variables. We then have $\mathbb{E}[g_i|\ell_i, v_i; \hat{\theta}] = \mathbb{E}[g_i|\ell_i; \hat{\theta}] + e_i$, for $g \in \{\phi, \eta\}$, with the following moment condition on the error e_i :

$$\mathbb{E}(e_i|\ell_i; \hat{\theta}) = \mathbb{E}(\mathbb{E}(g_i|\ell_i, v_i; \hat{\theta}) - \mathbb{E}(g_i|\ell_i; \hat{\theta})|\ell_i; \hat{\theta}) = \mathbb{E}(\mathbb{E}(g_i|\ell_i, v_i; \hat{\theta})|\ell_i; \hat{\theta}) - \mathbb{E}(\mathbb{E}(g_i|\ell_i; \hat{\theta})|\ell_i; \hat{\theta}) = 0.$$

can extract more benefits during normal times and more concessions from debtholders in default than well-governed firms. The minority shareholder value loss from private benefits of control is thus partially offset by stronger cash flow rights in financial distress. By contrast, for debtholders both agency costs are exacerbated by powerful owners.

Table 3, Panel C performs an analysis of variation for CADV and SADV and, for comparison, leverage. We report the fraction of total variation (R^2) explained by country fixed effects (first column), industry fixed effects (second column), and country-industry fixed effects (last column). A maximum of 28.7% of the variation in control benefits across firms in our sample and of 20.1% in shareholders' renegotiation power can be attributed to the country of origin and the industry. The remainder is determined by factors that are unrelated to origin and industry. Later in our empirical analysis, we examine which factors affect the firm-specific variation in agency conflicts.

3 The Determinants of Agency Conflicts

Many studies have identified factors that purport to explain variation in agency conflicts across and within countries. However, direct evidence for their effect and magnitude are sparse. The extent and cost of agency conflicts between various stakeholders are hard to measure and, hence, their determinants difficult to study. The CADV and SADV measures estimated in the previous section provide firm-by-firm proxies for agency conflicts that one can use to explore how various governance mechanisms impact agency costs. We first review the most prominent factors identified in the literature and then explore how they are linked to our agency cost estimates.

Table 4 provides a summary description of the determinants of agency conflicts that we use in the regressions. Most of the legal determinants and governance mechanisms are set at the country level. It will therefore be informative to not only measure their effect on the average firm in different countries but also explore how they affect different types of firms in each country.

Insert Table 4 Here

The law and finance literature, starting with the seminal study by La Porta et al. (1998), argues legal tradition and enforcement influence financial structure and economic development. The origin of law and legal principals and mechanics of debt enforcement influence the design of investor protection (Djankov et al., 2008). We assess the importance of legal origin by defining dummy variables that identify the heritage of the bankruptcy law for each country. The four origins are English common law and French, German, and Scandinavian civil law. Common law countries tend to score higher than civil law countries on the scale of shareholder protection and enforcement of minority rights. We therefore expect CADV to be significantly higher in civil law countries than in common law countries. Table 5 shows civil law countries have indeed up to 3–4% higher control advantage than common law countries, though this number is not statistically significant in all specifications. The number corresponds to an additional 3 to 4 out of a 100 dollar profit diverted into the pockets of the controlling shareholders at the expense of minority interests, with a corresponding drop in market value.

Similarly, creditors’ interests are poorly protected in civil law countries. Most civil law countries recognize some kind of security interest or, for that matter, priority among creditors. But this tends to be severely restricted to certain types of assets, and enforcement is burdensome. None recognizes unified or specialized security interests similar to the U.S. or UK. As a result, the creditors’ enforcement rights upon default are rather weak. Consistent with this enforcement hypothesis, we estimate shareholders’ bargaining power in default is, across specifications in Table 6, between 4% and 12% higher in civil than in common law countries. In civil law countries, investors tend to be more unsecured and thus a priori hesitant to invest, with the result that secured debt is essentially priced as unsecured or simply unavailable, and firms are forced to take less leverage.

Insert Tables 5 and 6 Here

In addition to the corporate governance variables, we include in our regressions standard control variables for firm attributes. The market-to-book ratio (M/B) captures growth opportunities and

other intangibles. Large cash holdings are a means to divert funds more easily from the firm and, hence, agency conflicts are likely stronger the larger the firm's cash holdings. We measure firm size, in order to control for scale effects, as the natural log of sales. To control for company profitability, we use the return on assets (ROA), defined as EBITDA divided by total assets at the start of the year. Two variables are included to measure the uniqueness of assets: M/B and tangibility (PP&E net divided by total assets). The coefficients on the firm characteristics are both economically and statistically significant and the signs are as expected. CADV is larger the higher M/B, cash, ROA, and the smaller firm size and tangibility. SADV also rises strongly with M/B and cash holdings and drops marginally with size and tangibility.

Djankov et al. (2008) differentiate between three types of bankruptcy proceedings: reorganization (our benchmark in the regressions), foreclosure, and liquidation. Reorganization is a court supervised procedure aimed at rehabilitating a company in financial distress by providing for a statutory freeze on individual creditor enforcements and specifying powers to bind dissenting creditors to a reorganization plan. Foreclosure is a debt enforcement procedure aimed at recovering money owed to secured creditors, but not to unsecured creditors or other claimants. It is generally governed by laws separate from bankruptcy law. Liquidation, in turn, is the procedure of winding up a company under judicial supervision. Liquidation results in the dissolution of the legal entity in which the underlying assets may be sold as a going concern or piecemeal (see Djankov et al., 2008, for a more detailed discussion). The second set of regressions in Table 5 show majority shareholders extract about 1–2% of firm value less from minority shareholders in countries with foreclosure and up to 1.7% less in countries with liquidation proceedings than in countries with reorganizations.

These findings highlight the important ex-ante disciplining role of bankruptcy proceedings. Table 6, by contrast, shows the effect of bankruptcy laws on the ex-post allocation of cash flow rights is smaller. By design, reorganizations assign more rights to existing management and shareholders than other bankruptcy proceedings. Yet, bargaining power of shareholders in default is between 1% and 14% higher in countries with foreclosure and liquidation, controlling for other factors.

The literature has summarized the design of shareholder and debtholder protection by forming various indexes. They compile a list of certain statutory legal and other governance provisions for different countries and aggregate them by an equal-weighted sum. Compliance with each ex-ante determined criterion gives a point for the legal system. The more points, the better the protection. The most common indexes are the creditor rights index, anti-director rights index, and anti-self-dealing index. The creditor rights index, following La Porta et al. (1998), aggregates the statutory rights of secured lenders as defined in laws and regulations. It ranges from 0 (weak creditor rights) to 4 (strong creditor rights). See Table 4 for definitions of each provision. We expect strong creditor rights to curb rent seeking by controlling shareholders and allocate more bargaining power to debtholders in distress situations. The anti-director rights index, following La Porta et al. (1998), aggregates shareholders' statutory rights. It ranges from 0 (weak shareholder rights) to 6 (strong shareholder rights). Finally, the anti-self-dealing index of Djankov, Hart, and Shleifer (2008), similar to the anti-director rights index, aggregates provisions designed to curb self-dealing by executives and controlling shareholders.

Figure 3 shows the relation between the protection indexes and agency conflicts at the country level (the results for the anti-self-dealing index mirror the anti-director rights index and are omitted), complementing the multivariate firm-level regressions in Tables 5 and 6. The investor protection indexes tend to impact CADV and SADV, but the magnitude of their effects on the average firm is small and not robust across all specifications (Tables 5 and 6, columns (5) through (9)). Investor protection provisions are likely endogenous and put in place to curb excesses. Creditor rights have a larger and more robust curtailing effect on both control benefits and shareholder advantage than anti-director and anti-self-dealing rights. The difference in control benefits between the countries with the weakest and the strongest creditor rights is 3% of cash flows (4 times -0.76). At the same time, shareholders capture 15% (4 times -3.88) less of the renegotiation surplus in default.

Tables 7 and 8 summarize the estimates when we use each index constituent separately as regressor. Statutory governance provisions affect private benefits of control and shareholder advantages in default differently. None of the components of the anti-director rights index affects

CADV significantly once we control for other determinants. The exception are shares-not-blocked and cumulative-voting provisions, which curtail shareholder advantage in default by 12.8% and, respectively, 6.1%. Among all creditor rights provisions, secured creditors paid first tends to have the strongest and most robust impact on dampening agency conflicts. This provision curbs both control benefits (Table 7, Panel B) and shareholders' rights in default by up to 11% (Table 8, Panel B). When filing for Chapter 11 is restricted, CADV is 1.7% lower once we control for other factors.

Insert Tables 7 and 8 Here

The ownership structure of a firm is another important aspect of governance and gives an indication for how pronounced agency conflicts between different stakeholders are in a publicly traded company. Our source for ownership data is the Thomson-Reuters Global Institution Ownership Feed. It is a commercial database compiling public records on the declarable ownership stakes in companies around the world and is updated quarterly. It allows separating between ownership by individuals, institutions, and mutual funds. We measure controlling shareholder ownership by the stake of the largest shareholder (alternatively the five largest shareholders), expressed as a fraction of market capitalization. Specifications (2) and (4)–(9) in Table 5 show that ownership concentration by family and other individuals is, consistent with agency theory, one of the single most important determinants of control benefits. A one percent increase in individual ownership predicts a 4–5 basis point rise in rent extraction and, hence, a decline of similar magnitude in the firm's market value. Ownership by institutions and mutual funds, in contrast, does not systematically affect CADV.

Enforcement of statutory governance provisions is crucial to ensure efficacy of governance provisions. Enforcement costs preclude the efficient resolution of conflicts of interest when agency conflicts are small. One would thus expect that the contracting environment has asymmetric impact on the distribution of agency costs. Small control advantages likely remain unresolved when enforcement is costly. In such instances, governance provisions have little effect on CADV and SADV. By contrast, governance provisions should have larger impact on CADV and SADV when

control advantages are sizable. Simply speaking, good governance should preclude massive control failures and agency excesses in the country.

Insert Tables 9 and 10 Here

Tables 9 and 10 check these predictions in the cross section. To do so, we use quantile regressions that allow us to determine the effect of legal provisions not just on the average firm in a country but on different types of firms—firms with low, medium and, respectively, big agency considerations. The civil law dummies affect, statistically speaking, the right tail of CADV more than the median and left tail. This means, consistent with costly enforcement, that common law countries are better at curtailing excesses that are characterized by large amounts of resources diverted from the firm (as measured in the model by ϕ). This is likely due to better enforcement. Large intangibles, cash, and profitability facilitate resource diversion especially in the poorly governed firms (i.e., the coefficients are monotonically rising with the CADV quantile). Similarly, ownership concentration is responsible for the very large agency excesses. While a 1 percent increase in individual ownership leads to 1 basis point more of private benefits at the bottom of the distribution, in the top 5% of firms the same variation yields a 14 basis point rise in rent extraction. SADV exhibits much less variability in all civil law countries. Creditor rights provisions lower shareholders' advantage across the board. Anti-self-dealing provisions, on the other hand, mainly stop shareholders from exerting very high renegotiation power in default.

Overall, three facts emerge from this analysis. First, we find that our estimates of agency conflicts are related to a number of governance mechanisms. Variables associated with stronger investor protection relate negatively to our estimates of agency conflicts. Concentrated family ownership, bankruptcy proceedings, and creditor rights provisions have the largest impact on agency conflicts and, hence, on financing decisions. Second, bankruptcy proceedings have an important ex-ante disciplining effect on controlling shareholders. Third, enforcement costs are material. Investor protection provisions are more successful at curtailing massive governance excesses than guarding

the average firm in a country.

4 Can Agency Theory Explain International Leverage?

The previous section has shown that investor protection provisions significantly affect the extent and costs of agency conflicts. We now explore if our agency cost estimates are systematically related to financial leverage choices. We start by documenting some stylized facts about international capital structure and then link incentive misalignment to financial leverage in different countries.

4.1 Stylized facts about international capital structure

Panel A of Figure 4 provides time-series evidence on international capital structure. We plot average country leverage over time for six of the 14 countries in our sample, including Italy, France, Japan, Germany, UK, and the U.S.. The graph illustrates that leverage tends to be low on average in most countries despite the tax benefits of debt. Leverage is persistent and mean-reverting over time across all depicted countries. Still, there exists significant cross-country variation in capital structure. Underleverage is predominant where ownership is dispersed, such as the United States and Great Britain. Leverage ratios in Italy are significantly higher (and thus closer to first best).

Panel B of Figure 4 provides cross-sectional evidence for all firms in the same six countries. On top of the cross-country variability, there exists large within-country variation in capital structures. Firms' leverage ratios vary between zero and close to 100% in most countries. The peak at zero in all plots reveals the zero leverage puzzle is pervasive across countries and is not just confined to the U.S. (see Strebulaev and Yang (2013)), though it is most pronounced in the U.S. and UK where ownership is most dispersed.

Insert Figure 4 Here

4.2 Incentive (mis)alignment and international capital structure

The weak positive relation between ownership concentration in a country and average leverage documented in the previous section suggests that separation of ownership and control indeed matters for leverage. The relation is, however, far from perfect. What matters for financial policies is the mix of direct and indirect compensation, not concentration by itself. The reason is that while ownership concentration improves incentives and thus raises leverage towards first-best, it creates a counterbalancing force by increasing control benefits (CADV) and bargaining power in default (SADV). Panel A in Figure 5 plots country-level ownership structure against CADV (left) and SADV (right) and shows that this is indeed the case. The higher CADV and SADV in countries with concentrated ownership tend to diminish incentives to take high leverage, as the model in Section 1 predicts. The net effect on leverage is not clear without knowing incentive (mis)alignment.

Controlling shareholders' stake in the firm exceed their direct ownership due to private benefits of control. The model in Section 1 (see equation (4)) shows a proxy for total ownership can be defined as

$$\text{Total ownership} = \text{Ownership share } \varphi * (1 - \text{CADV}) + \text{CADV},$$

where the first term captures the direct ownership and the remainder are the control benefits. The left plot in Panel B of Figure 5 shows the compensation mix for the 14 countries in our sample. While controlling shareholders in Italy extract 5.6% of equity value on average in control benefits (compared to 4.1% in the United States), this number constitutes less than 20% of their total ownership. By contrast, public ownership is more dispersed in U.S. corporations, so that 30% of total compensation are due to control benefits. As a result, incentives between majority and minority shareholders may in fact be more aligned in Italy than the United States, France, or UK.

To capture this tradeoff succinctly, we aggregate CADV, SADV, and direct ownership φ to the following single index:

$$\text{Incentive Alignment} = 0.27 - \frac{\text{CADV}}{\text{TtlOwn}} - 0.52 * \text{SADV} + 2.25 * \text{SADV} \frac{\text{CADV}}{\text{TtlOwn}}. \quad (20)$$

The model in Section 1 shows that incentives between majority and minority shareholders are aligned when $CADV=SADV=0$. In this case, incentives between shareholders and bondholders are still not aligned but leverage is not distorted beyond the effect of the absolute priority rule (as in e.g. Leland (1994)). We therefore obtain the coefficients by running a regression on country leverage for the 14 countries to obtain the best fit. The coefficients have the predicted sign—both $CADV$ (normalized) and $SADV$ introduce financial distortions while their interaction captures concavity.

The remaining question is how well agency conflicts, as measured by $CADV$ and $SADV$, can capture cross-country variation in leverage. The right plot in Panel B of Figure 5 shows how good the fit is. Incentives are more aligned in Italy than the United States and, as a result, leverage in Italian corporations is with an average of 38% much closer to first-best than the 22% average leverage in the U.S.. Our analysis therefore suggests that the zero leverage puzzle is thus more pronounced in the U.S. than the rest of the world, not because managers extract more control benefits but their compensation package is more adversely biased toward indirect compensation. Overall, the composite of our governance indexes explains 60% of all cross-country variation in financial leverage.

4.3 Agency conflicts and the macroeconomy

We conclude by analyzing the relation of $CADV$ and $SADV$ to real outcomes at the country level. In Figure 6, we correlate our governance indexes with a number of real variables, including GNI per capita, stock market capitalization to GDP, and private credit to GDP. The black line indicates the linear prediction and the shaded area depicts the confidence interval obtained from the standard error of the linear prediction. GNI per capital tends to be lower in countries with larger private control benefits. The same holds true for stock market capitalization and privat credit provision. $SADV$ is also negatively related to GNI per capital, but stock market capitalizations rise with shareholder bargaining power, as one would expect if equityholders can extract concessions from debt in distress.

Insert Figure 6 Here

5 Conclusion

This paper offers a novel approach to quantifying agency conflicts. We construct theory-grounded indexes of agency conflicts based on revealed preferences at the firm level across 14 countries. For this purpose, we develop and estimate a dynamic capital structure model augmented by agency. We focus on two types of agency conflicts, controlling–minority shareholders conflicts and shareholder–bondholder conflicts of interest. The level, variability, persistence, and other (un)conditional moments of firms’ financial leverage allows us to infer the magnitude of these agency conflicts from observed corporate financial policies, as opposed to counting governance provisions like much of the prior studies in the literature.

Our governance indexes show that conflicts of interest destroy a significant share of equity value. Control benefits to majority shareholders correlate positively with their bargaining power in default, so that the value loss to minority shareholders is partially offset, while debtholders suffer unambiguously from more powerful owners. Our estimates for agency costs correlate with the governance quality in different countries. Legal origin, bankruptcy proceedings, and provisions for creditor and minority shareholder protection all have an effect on the severity of agency conflicts. Control benefits and shareholders’ renegotiation advantage are significantly higher in civil than in common law countries and when creditor rights are weak.

Consistent with material enforcement costs, we find that investor protection provisions are more relevant for curtailing governance excesses than for guarding the typical firm. Our findings also highlight that the ex-ante disciplining role of bankruptcy laws, in addition to their effect on the ex-post allocation of cash flow rights, is economically important. Finally, incentive misalignment can explain several stylized facts about financial leverage internationally. A composite of our governance indexes explains up to 60% of cross-country variation in financial leverage. Researchers may find our structural governance indexes useful for future studies on the economic impact and costs of agency conflicts.

Appendix

In our model, the controlling shareholder can capture a fraction ϕ of the firm free cash flow and have empire building motives. In order to derive the value of the controlling shareholder's claim, we will first characterize its value for the period over which neither the default threshold nor the restructuring threshold are hit and the firm does not change its debt policy. For any given coupon payment $c \geq 0$, this value solves

$$0 = \max_{k \geq 0} \left\{ \frac{1}{2} \sigma_X^2 x^2 \frac{\partial^2 \mathbf{cs}(x)}{\partial x^2} + \mu_X x \frac{\partial \mathbf{cs}(x)}{\partial x} - r \mathbf{cs}(x) \right. \\ \left. + (1 - \tau^d) \left[(\phi + (1 - \phi) \varphi) [(1 - \tau^c)(xk^\gamma - \delta k - c) - rk] + \frac{\varsigma k}{1 - \tau^d} \right] \right\}.$$

Since k there are no costs of adjusting capital, k only appears in the firm operating cash flow and we can solve this maximization problem for k to get

$$k = \left\{ \frac{\gamma(1 - \tau) [\phi + (1 - \phi) \varphi]}{[\phi + (1 - \phi) \varphi] [(1 - \tau)\delta + (1 - \tau^d)r] - \varsigma} \right\}^\xi x^\xi, \text{ with } \xi \equiv \frac{1}{1 - \gamma} > 1,$$

and where the tax rate $\tau \equiv 1 - (1 - \tau^c)(1 - \tau^d)$ reflects corporate and personal taxes. In our analysis of corporate policies, it will be more convenient to work with the (capacity-adjusted) technology shock $Y_i \equiv X_i^\xi$ with realizations denoted by y and dynamics given by

$$dY_{it} = \mu Y_{it} dt + \sigma Y_{it} dZ_{it}, \quad Y_{i0} = \mathcal{T} X_{i0}^\xi > 0$$

with $\mu = \xi \mu_{X_i} + \xi(\xi - 1) \sigma_{X_i}^2 / 2$, $\sigma = \xi \sigma_{X_i}$ and

$$\mathcal{T} \equiv \frac{(1 - \gamma) [\phi + (1 - \phi) \varphi] [(1 - \tau)\delta + (1 - \tau^d)r] - \varsigma}{\gamma [\phi + (1 - \phi) \varphi]} \\ \times \left\{ \frac{\gamma(1 - \tau)^\gamma [\phi + (1 - \phi) \varphi]}{[\phi + (1 - \phi) \varphi] [(1 - \tau)\delta + (1 - \tau^d)r] - \varsigma} \right\}^{\frac{1}{1 - \gamma}}.$$

Using this change of variable, we get that the controlling shareholder's value function solves in the inaction region (y_D, y_U) :

$$r \mathbf{cs}(y) = \frac{1}{2} \sigma^2 y^2 \frac{\partial^2 \mathbf{cs}(y)}{\partial y^2} + \mu y \frac{\partial \mathbf{cs}(y)}{\partial y} + [\phi + (1 - \phi) \varphi] (1 - \tau) [(1 + \mathcal{A}(\varsigma)) y - c],$$

where

$$\mathcal{A}(\varsigma) \equiv \frac{\gamma \varsigma}{(1 - \gamma) [\phi + (1 - \phi) \varphi] [(1 - \tau)\delta + (1 - \tau^d)r] - \varsigma}.$$

Under the assumption that $\varsigma = 0$, both the controlling and minority shareholders are entitled to a cash flow stream that is proportional to the firm's net income $(1 - \tau)(y - c)$. We thus start by deriving the value of a claim on net income, denoted by $\mathbf{N}(y, c)$. When determining the value of the controlling shareholder's rents, we will add the component related to empire building. Let $n(y, c)$ denote the present value of the firm's net income over one financing cycle, i.e., for the period over which neither the default threshold y_D nor the restructuring threshold y_U are hit and the firm does not change its debt policy. This value is given

by

$$n(y, c) = \mathbb{E}^{\mathcal{Q}} \left[\int_t^T e^{-r(s-t)} (1 - \tau) (Y_s - c) ds | Y_t = y \right], \quad (21)$$

where $T = \inf \{T_U, T_D\}$ with $T_s = \inf \{t \geq 0 : Y_t = y_s\}$, $s = U, D$. This expression gives the value of a claim to the firm's net income until either the firm increases its debt level to shield more profits from taxation or the firm defaults on its debt obligations (i.e. until time T). This value does not incorporate any of the cash flows that accrue to claimholders after a restructuring. These cash flows belong to the next financing cycle and will be incorporated in the total value of the claim to net income, $\mathbf{N}(y, c)$.

Denote by $p_U(y)$ the present value of \$1 to be received at the time of refinancing, contingent on refinancing occurring before default, and by $p_D(y)$ the present value of \$1 to be received at the time of default, contingent on default occurring before refinancing. Using this notation, we can write the solution to equation (21) as:

$$n(y, c) = (1 - \tau) \left[\frac{y}{r - \mu} - \frac{c}{r} - p_U(y) \left(\frac{y_U}{r - \mu} - \frac{c}{r} \right) - p_D(y) \left(\frac{y_D}{r - \mu} - \frac{c}{r} \right) \right], \quad (22)$$

where [see Revuz and Yor (1999, pp. 72)]

$$p_D(y) = \frac{y^\omega - y^\nu y_U^{\omega-\nu}}{y_D^\omega - y_D^\nu y_U^{\omega-\nu}} \quad \text{and} \quad p_U(y) = \frac{y^\omega - y^\nu y_D^{\omega-\nu}}{y_U^\omega - y_U^\nu y_D^{\omega-\nu}}$$

and ω and ν are the positive and negative roots of the equation $\frac{1}{2}\sigma^2\beta(\beta - 1) + \mu\beta - r = 0$.

Consider next the total value $\mathbf{N}(y, c)$ of a claim to the firm's net income. In the static model in which the firm cannot restructure, the default threshold y_D is linear in the coupon payment c (see e.g. Morellec, Nikolov, and Schürhoff, 2012). In addition, the selected coupon rate c is linear in y . This implies that if two firms i and j are identical except that $y_0^i = \Lambda y_0^j$, then the selected coupon rate and default threshold satisfy $c^i = \Lambda c^j$ and $y_D^i = \Lambda y_D^j$ and every claim will be scaled by the same factor Λ . For the dynamic model, this scaling feature implies that at the first restructuring point, all claims are scaled up by the same proportion $\rho \equiv y_U/y_0$ that asset value has increased (i.e., it is optimal to choose $c^1 = \rho c^0$, $y_D^1 = \rho y_D^0$, $y_U^1 = \rho y_U^0$). Subsequent restructurings scale up these variables again by the same ratio. If default occurs prior to restructuring, firm value is reduced by a constant factor $\eta(\alpha - \kappa)\gamma$ with $\gamma \equiv y_D/y_0$, new debt is issued, and all claims are scaled down by the same proportion $\eta(\alpha - \kappa)\gamma$ that asset value has decreased. As a result, we have for $y_D \leq y \leq y_U$:

$$\begin{array}{l} \mathbf{N}(y, c) = \underbrace{n(y, c)}_{\text{Value over}} + \underbrace{p_U(y) \rho \mathbf{N}(y_0, c)}_{\text{PV of claim on net}} + \underbrace{p_D(y) \eta(\alpha - \kappa) \gamma \mathbf{N}(y_0, c)}_{\text{PV of claim on net}}. \\ \text{Total value} \quad \text{one cycle} \quad \text{income at a restructuring} \quad \text{income in default} \end{array} \quad (23)$$

This equation shows that the value of a claim to the firm's net income over all financing cycles is equal to the cash flows claimholders receive over one financing cycle plus the value of the cash flows they get after the restructuring or in default. Using this expression, we can rewrite the total value of a claim to the firm's net income at the initial date as:

$$\mathbf{N}(y_0, c) = \frac{n(y_0, c)}{1 - p_U(y_0) \rho - p_D(y_0) \eta(\alpha - \kappa) \gamma} \equiv n(y_0, c) \mathbf{S}(y_0, \rho, \gamma), \quad (24)$$

where the function $\mathbf{S}(y_0, \rho, \gamma)$ scales the value of a claim to cash flows over one financing cycle at a restructuring point into the value of this claim over all financing cycles.

The same arguments apply to the valuation of corporate debt. Consider first the value $d(y, c)$ of the debt issued at time $t = 0$. Since the issue is called at par if the firm's cash flows reach y_U before y_D , the current value of corporate debt satisfies at any time $t \geq 0$:

$$d(y, c) = \underbrace{b(y, c)}_{\text{Value of debt over one cycle}} + \underbrace{p_U(y) d(y_0, c)}_{\text{PV of cash flow at a restructuring}}. \quad (25)$$

where $b(y, c)$ represents the value of corporate debt over one refinancing cycle, i.e., ignoring the value of the debt issued after a restructuring or after default, and is given by

$$b(y, c) = \frac{(1 - \tau^i) c}{r} [1 - p_U(y) - p_D(y)] + p_D(y) [1 - (\kappa + \eta(\alpha - \kappa))] \left(\frac{1 - \tau}{r - \mu} \right) y_D. \quad (26)$$

The first term on the right-hand side of this equation represents the present value of the coupon payments until the firm defaults or restructures (i.e., until time T). The second term represents the present value of the cash flow to initial debtholders in default.

As in the case of the claim to net income, the total value of corporate debt includes not only the cash flows accruing to debtholders over one refinancing cycle, $b(y, c)$, but also the new debt that will be issued in default or at the time of a restructuring. As a result, the value of the total debt claim over all the financing cycles is given by $b(y_0, c) \mathbf{S}(y_0, \rho, \gamma)$, where $\mathbf{S}(y_0, \rho, \gamma)$ is defined in equation (24). Because flotation costs are incurred each time the firm adjusts its capital structure, the total value of adjustment costs at time $t = 0$ is in turn given by $\lambda d(y_0, c) \mathbf{S}(y_0, \rho, \gamma)$. We can then write the value of the firm at the restructuring date as the sum of the present value of a claim on net income plus the value of all debt issues minus the present value of issuance costs and the present value of managerial rents, or

$$\mathbf{V}(y_0, c) = \mathbf{S}(y_0, \rho, \gamma) \{ n(y_0, c) + b(y_0, c) - \lambda d(y_0, c) - \phi n(y_0, c) \}. \quad (27)$$

We are now in a position to determine the controlling shareholder's policy choices. Denote the present value of the controlling shareholder's cash flows by $\mathbf{CS}(y, c)$. This value is the sum of the controlling shareholder's equity stake and the value of private benefits. The value of equity at the time of debt issuance is equal to total firm value, $\mathbf{V}(y, c)$, because debt is fairly priced. We can then express the total value of the controlling shareholder's claims as:

$$\mathbf{CS}(y, c) = \underbrace{\varphi \mathbf{V}(y, c)}_{\text{Equity stake}} + \underbrace{\phi \mathbf{N}(y, c)}_{\text{Cash diversion}} + \underbrace{\mathbf{EB}(y, c)}_{\text{Empire Building}}, \quad (28)$$

where φ represents the fraction of the firm's equity owned by the manager, ϕ represents the fraction of the firm's net income that can be captured by the controlling shareholder, and $\mathbf{EB}(y, c)$ represents the present value of empire-building benefits given by

$$\mathbf{EB}(y, c) = \mathbf{S}(y_0, \rho, \gamma) \left\{ \frac{1 - \tau}{r - \mu} [y - p_U(y) y_U - p_D(y) y_D] \mathcal{A}(\varsigma) \right\} \quad (29)$$

The objective of the controlling shareholder is to maximize the ex-ante value of his claims by selecting the coupon payment c and the scaling factor $\rho = y_U/y_0$. Thus, the controlling shareholder solves

$$\sup_{c, \rho} \mathbf{CS}(y, c) = \sup_{c, \rho} \{ \varphi \mathbf{V}(y, c) + \phi \mathbf{N}(y, c) + \mathbf{EB}(y, c) \}. \quad (30)$$

Since $\mathbf{N}(x, c)$ decreases with c , the above equation implies that the efficient choice of debt (optimal for minority shareholders) differs from the controlling shareholder's choice of debt whenever $\phi > 0$. In particular, the model predicts that the coupon payment decreases with ϕ and that the debt level selected by the controlling shareholder is *lower* than the debt level that maximizes firm value. Similarly, an increase in ς leads to larger agency conflicts and to lower incentives to issue debt for controlling shareholders.

In a rational expectations model, the solution to the problem (30) reflects the fact that following the flotation of corporate debt, the controlling shareholder chooses a default trigger policy to maximize the value of his claim after debt has been issued. As in Leland (1998) or Strebulaev (2007), the default threshold results from a tradeoff between continuation value outside of default and the value of claims in default. Our model implies that all claims are scaled down by the same factor in default so that the controlling and minority shareholders agree on the firm's default policy. The value of equity at the time of default satisfies $\mathbf{V}(y, c) - d(y, c) = \eta(\alpha - \kappa) \gamma \mathbf{V}(y, c)$ (value-matching). The default threshold can then be determined by solving the smooth-pasting condition:¹³

$$\left. \frac{\partial [\mathbf{V}(y, c) - d(y, c)]}{\partial y} \right|_{y=y_D} = \left. \frac{\partial \eta(\alpha - \kappa) \gamma \mathbf{V}(y, c)}{\partial y} \right|_{y=y_D}. \quad (31)$$

The full problem of the controlling shareholder thus consists of solving (30) subject to (31). A closed-form solution to this problem does not exist and thus standard numerical procedures are used.

¹³Hugonnier, Malamud, and Morellec (2014) demonstrate that there exists a unique solution to this optimization problem, given the values of the parameters used to estimate our model.

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Table 1
Model identification

The table presents sensitivities of data moments with respect to the model parameters. We obtain the model-implied moments and sensitivities by Monte-Carlo simulation. The baseline parameter values are $(\lambda, \phi, \eta) = (.005, 0, 0)$. The column titled ‘Baseline Moments’ reports the model moment at the baseline parameter values, and the columns titled ‘Sensitivity’ report $(\partial m / \partial \theta) / m$ for each of the structural parameters.

	Baseline moments	Sensitivity		
		EFC λ	CADV ϕ	SADV η
Leverage:				
Mean	0.53	-4.59	-11.42	-0.39
Median	0.49	-3.20	-13.86	-0.41
S.D.	0.19	7.27	4.54	-0.34
Skew	0.71	-21.84	21.32	0.31
Kurtosis	2.58	-2.83	11.86	0.17
Range	0.74	3.69	8.47	-0.23
IQR	0.27	5.26	-2.44	-0.41
Min	0.26	-10.62	-24.36	-0.36
Max	1.00	0.00	0.00	-0.26
Autocorrelation 1qtr	0.93	0.78	1.88	-0.01
Autocorrelation 1yr	0.75	3.19	6.66	-0.02
Changes in leverage:				
Mean	0.00	-24.72	-23.95	-0.03
Median	0.00	624.58	149.46	-1.34
S.D.	0.06	6.34	-7.88	-0.34
Skew	0.17	252.65	54.03	-0.58
Kurtosis	3.30	16.46	6.59	-0.05
Range	0.66	-1.56	11.91	-0.31
IQR	0.08	-1.62	-11.75	-0.31
Min	-0.34	-2.85	16.74	-0.47
Max	0.33	-0.23	6.36	-0.14
Autocorrelation 1qtr	-0.05	-16.47	-52.94	0.02
Autocorrelation 1yr	-0.03	14.93	-3.32	0.26
Event frequencies:				
Pr(Default)	0.32	-10.10	-35.03	0.14
Pr(Issuance)	2.62	-142.06	-26.60	0.15
Issue size (%)	0.13	122.00	12.11	-0.59

Table 2
Parameter estimates

The table reports the parameter estimates by country. Panel A documents the model parameters that are estimated separately from the structural model estimation. Panel B documents the parameter estimates obtained from the structural model estimation. The model parameters include the risk free rate, r , corporate tax rate, τ^c , and personal tax rate on interest income and dividends, τ^i and τ^d , respectively, expected profitability, μ_P , volatility, σ , systematic exposure, β , ownership structure, φ , and liquidation costs, α . The risk free rate and tax rates are country specific. The rest of the parameters are firm specific. For these parameters, the table reports the country means. With these estimates as inputs, we apply the SML procedure discussed in Section 1.4. For this, we split the data into country samples and perform the SML estimation separately for each country. For each country, we obtain a set of estimates for the parameters $\theta = (\alpha_\phi, \alpha_\eta, \sigma_\phi, \sigma_\eta, \sigma_{\phi\eta})$. Panel B reports the point estimates and standard errors in parenthesis for each country. Standard errors are robust to heteroskedasticity and clustered at the industry level.

Panel A: Model parameters										
Country	Firms	r	τ^c	τ^i	τ^d	μ_P	σ	β	φ	α
AUT	61	0.031	0.298	0.429	0.250	0.015	0.308	0.373	0.292	0.495
CHE	178	0.016	0.235	0.376	0.360	0.083	0.283	0.607	0.281	0.489
DEU	595	0.030	0.407	0.482	0.272	0.089	0.389	0.407	0.314	0.525
DNK	107	0.033	0.289	0.536	0.423	0.085	0.316	0.464	0.329	0.492
ESP	102	0.035	0.335	0.452	0.246	-0.099	0.271	0.403	0.343	0.540
FRA	588	0.031	0.364	0.378	0.369	-0.011	0.348	0.510	0.380	0.531
GBR	1,459	0.041	0.295	0.417	0.270	0.137	0.398	0.618	0.287	0.509
IRL	42	0.041	0.179	0.430	0.410	0.135	0.353	0.532	0.196	0.494
ITA	204	0.037	0.341	0.423	0.150	-0.145	0.281	0.387	0.384	0.550
JPN	3,274	0.005	0.411	0.468	0.212	0.035	0.330	0.447	0.362	0.468
NLD	138	0.030	0.311	0.521	0.341	0.039	0.323	0.490	0.305	0.500
POL	236	0.057	0.249	0.280	0.181	0.171	0.460	0.594	0.533	0.481
PRT	37	0.045	0.310	0.374	0.218	-0.132	0.256	0.272	0.545	0.596
USA	5,631	0.033	0.393	0.426	0.310	0.152	0.473	0.731	0.101	0.522

Panel B: Parameter estimates for agency conflicts										
Country	α_ϕ (SE)	α_η (SE)	σ_ϕ (SE)	σ_η (SE)	$\sigma_{\phi\eta}$ (SE)	$\ln L$				
AUT	-4.639 (0.011)	-0.361 (0.069)	1.138 (0.004)	1.050 (0.047)	-0.135 (0.085)	-2,745				
CHE	-4.352 (0.022)	0.001 (0.006)	1.665 (0.031)	1.330 (0.050)	-0.018 (0.070)	-14,991				
DEU	-4.700 (0.038)	-0.278 (0.031)	1.760 (0.017)	1.213 (0.059)	-0.053 (0.031)	-48,656				
DNK	-3.978 (0.021)	-0.067 (0.233)	1.421 (0.020)	1.164 (0.239)	1.041 (0.080)	-5,323				
ESP	-4.807 (0.010)	-0.164 (0.007)	1.845 (0.002)	1.111 (0.005)	-0.346 (0.003)	-6,780				
FRA	-3.617 (0.046)	0.014 (0.010)	1.424 (0.012)	1.242 (0.054)	-0.077 (0.058)	-57,712				
GBR	-4.078 (0.019)	-0.081 (0.033)	1.261 (0.003)	1.151 (0.095)	-0.151 (0.116)	-146,203				
IRL	-4.270 (0.042)	-0.180 (0.106)	2.320 (0.047)	1.051 (0.148)	-0.166 (0.202)	-4,037				
ITA	-3.592 (0.019)	-0.164 (0.004)	2.585 (0.013)	1.029 (0.003)	0.166 (0.027)	-16,507				
JPN	-3.755 (0.104)	-0.007 (0.354)	1.422 (0.046)	1.150 (0.521)	0.404 (0.080)	-268,496				
NLD	-4.303 (0.011)	-0.113 (0.046)	1.196 (0.017)	1.068 (0.031)	-0.022 (0.013)	-12,118				
POL	-3.492 (0.116)	-0.118 (0.096)	1.368 (0.062)	1.088 (0.081)	-0.258 (0.115)	-8,975				
PRT	-3.784 (0.074)	-2.316 (0.042)	1.276 (0.015)	1.043 (0.004)	-0.139 (0.006)	-1,211				
USA	-3.496 (0.069)	-0.009 (0.013)	0.986 (0.007)	8.026 (1.883)	-0.395 (0.247)	-472,767				

Table 3
Descriptive statistics for control advantage and shareholder advantage

The table reports descriptive statistics for predicted control advantage CADV, defined as $\mathbb{E}[\phi|\ell; \hat{\theta}]$, and predicted shareholder advantage SADV, defined as $\mathbb{E}[\eta|\ell; \hat{\theta}]$, for each firm in our sample and split by country. Panel A (B) documents the distribution of CADV (SADV). All variables are measured in fractions. Panel C reports the variation in CADV and SADV and, for comparison, leverage that is explained by country and industry.

Panel A: Control advantage CADV							
Country	Mean	Std	5%	25%	Median	75%	95%
All	0.044	0.054	0.004	0.014	0.032	0.049	0.146
AUT	0.019	0.044	0.001	0.003	0.011	0.019	0.054
CHE	0.042	0.059	0.002	0.007	0.023	0.044	0.153
DEU	0.029	0.040	0.001	0.006	0.019	0.034	0.108
DNK	0.047	0.085	0.001	0.004	0.014	0.044	0.204
ESP	0.048	0.087	0.001	0.005	0.015	0.042	0.198
FRA	0.071	0.072	0.005	0.025	0.051	0.086	0.214
GBR	0.037	0.045	0.004	0.012	0.027	0.038	0.127
IRL	0.068	0.102	0.000	0.003	0.025	0.072	0.276
ITA	0.056	0.118	0.000	0.002	0.011	0.052	0.180
JPN	0.049	0.069	0.003	0.013	0.027	0.052	0.200
NLD	0.020	0.040	0.001	0.003	0.009	0.022	0.056
POL	0.063	0.057	0.007	0.026	0.055	0.070	0.190
PRT	0.067	0.114	0.004	0.016	0.035	0.073	0.183
USA	0.041	0.035	0.007	0.018	0.039	0.048	0.102
Panel B: Shareholder advantage SADV							
Country	Mean	Std	5%	25%	Median	75%	95%
All	0.420	0.242	0.009	0.262	0.453	0.533	0.887
AUT	0.423	0.170	0.167	0.315	0.388	0.524	0.773
CHE	0.504	0.209	0.207	0.346	0.489	0.628	0.910
DEU	0.442	0.178	0.140	0.353	0.436	0.504	0.807
DNK	0.423	0.229	0.118	0.222	0.399	0.553	0.870
ESP	0.420	0.213	0.062	0.251	0.440	0.582	0.756
FRA	0.509	0.191	0.193	0.393	0.497	0.620	0.849
GBR	0.448	0.153	0.171	0.366	0.465	0.512	0.716
IRL	0.438	0.182	0.120	0.300	0.446	0.500	0.760
ITA	0.386	0.204	0.065	0.216	0.426	0.513	0.686
JPN	0.453	0.167	0.197	0.337	0.451	0.530	0.779
NLD	0.458	0.165	0.191	0.361	0.464	0.528	0.834
POL	0.493	0.165	0.244	0.413	0.469	0.535	0.849
PRT	0.133	0.125	0.010	0.053	0.104	0.153	0.359
USA	0.377	0.300	0.003	0.055	0.441	0.535	0.968
Panel C: Analysis of variation							
Variable	Country R^2	Industry R^2	Country \times Industry R^2				
CADV	0.029	0.056	0.287				
SADV	0.035	0.061	0.201				
Leverage	0.052	0.271	0.413				

Table 4
Determinants of agency conflicts

Variable	Description
Financial indicators (Source: Compustat Global)	
Book Debt	Long-term debt (DLTT) + Debt in current liabilities (DLC)
Book Debt (alternate)	Liabilities total (LT) + Preferred stock (PSTK) – Deferred taxes (TXDITC)
Book Equity	Assets total (AT) – Book debt
Book Equity (alternate)	Assets total – Book debt (alternate)
Leverage	Book debt/(Assets total – Book equity + Market value (CSHOC*abs(PRCCD)))
Leverage (alternate)	Book debt (alternate) / (Assets total – Book equity (alternate) + Market value))
EBIT growth rate	Five-year least squares annual growth rate of EBIT
Market-to-Book M/B	(Market value + Book debt) / Assets total
Cash	Cash and Short-Term Investments (CHE) / Assets total
Size	log(Sales net (SALE))
Return on assets ROA	(EBIT (EBIT) + Depreciation (DP)) / Assets total
Tangibility	Property, plant, and equipment total net (PPENT) / Assets total
Volatility and systematic risk (Source: Datastream and CRSP)	
Equity volatility	Standard deviation of monthly equity returns, rolling over past five years
Market model beta	CAPM beta based on monthly equity returns, rolling over past five years
Ownership structure (Source: Thomson-Reuters Global Institution Ownership Feed)	
Controlling shareholder ownership	Ownership share of the 1 (5) largest shareholders, measured as a fraction of market capitalization.
Ownership individual	Ownership share of the 1 (5) largest individual shareholders, measured as a fraction of market cap.
Ownership institutions	Ownership share of the 1 (5) largest institutional shareholders, measured as a fraction of market cap.
Ownership mutual funds	Ownership share of the 1 (5) largest mutual fund shareholders, measured as a fraction of market cap.
Origin of law and enforcement procedure (Source: Djankov et al., 2008a)	
Legal origin	Dummy variable that identifies the legal origin of the bankruptcy law of each country. The four origins are English common law and French, German, and Scandinavian civil law.
Procedure: Reorganization	Equals 1 if Mirage is most likely to undergo a reorganization proceeding. Reorganization is a court supervised procedure aimed at rehabilitating companies in financial distress. Reorganization proceedings generally provide for a statutory freeze on individual creditor enforcements and specify powers to bind dissenting creditors to a reorganization plan.
Procedure: Foreclosure	Equals 1 if Mirage is most likely to undergo a foreclosure or debt enforcement proceeding under the factual and procedural assumptions provided. Foreclosure is a security enforcement procedure aimed at recovering money owed to secured creditors. It is generally governed by laws separate from bankruptcy law. Foreclosure proceedings do not aim to recover money for unsecured creditors or other claimants, although in some cases any excess funds may be disbursed to other claimants.
Procedure: Liquidation	Equals 1 if Mirage is most likely to undergo a liquidation proceeding. Liquidation is the procedure of winding up a company under judicial supervision. Liquidation results in the dissolution of the legal entity. The underlying business may be sold as a going concern or piecemeal, generally by auction.
Statutory governance provisions (Source: La Porta et al., 1998; Djankov et al., 2006; Djankov, Hart, and Shleifer, 2008)	
Creditor rights index	Index aggregating creditor rights, following La Porta et al. (1998). A score of one is assigned when each of the following rights of secured lenders is defined in laws and regulations: First, there are restrictions, such as creditor consent or minimum dividends, for a debtor to file for reorganization. Second, secured creditors are able to seize their collateral after the reorganization petition is approved, i.e. there is no “automatic stay” or “asset freeze.” Third, secured creditors are paid first out of the proceeds of liquidating a bankrupt firm, as opposed to other creditors such as government or workers. Finally, if management does not retain administration of its property pending the resolution of the reorganization. The index ranges from 0 (weak creditor rights) to 4 (strong creditor rights). Source: Djankov, McLiesh and Shleifer (2006).

Continued

Table 4
Determinants of agency conflicts—*Continued*

Variable	Description
Anti-director rights index	Index aggregating the shareholder rights which we labeled as “anti-director rights.” The index is formed by adding 1 when: (1) the country allows shareholders to mail their proxy vote to the firm; (2) shareholders are not required to deposit their shares prior to the General Shareholders’ Meeting; (3) cumulative voting or proportional representation of minorities in the board of directors is allowed; (4) an oppressed minorities mechanism is in place; (5) the minimum percentage of share capital that entitles a shareholder to call for an Extraordinary Shareholders’ Meeting is less than or equal to 10 percent (the sample median); or (6) shareholders have preemptive rights that can only be waived by a shareholders’ vote. The index ranges from 0 to 6.
Anti-self-dealing index	Index aggregating provisions designed to curb self-dealing by executives and controlling shareholders. The index is constructed by averaging the indexes of ex-ante and ex-post private control of self-dealing. Source: Djankov et al., 2008, “The Law and Economics of Self-Dealing”
Constituents of creditor rights index (Source: La Porta et al., 1998, “Law and Finance”; Djankov et al., 2007)	
(1) Ch. 11 petition restricted	Equals 1 if the reorganization procedure imposes restrictions, such as creditors’ consent, to file for reorganization. It equals 0 if there are no such restrictions.
(2) No automatic stay on assets	Equals 1 if the reorganization procedure does not impose an automatic stay on the assets of the firm upon filing the reorganization petition. Automatic stay prevents secured creditors to gain possession of their security. It equals 0 if such restriction does exist in the law.
(3) Secured creditors 1st	Equals 1 if secured creditors are ranked first in the distribution of the proceeds that result from the disposition of the assets of a bankrupt firm. Equals 0 if non-secured creditors, such as the Government and workers, are given absolute priority.
(4) Management does not stay	Equals 1 if an official appointed by the court, or by the creditors, is responsible for the operation of the business during reorganization. Equivalently, this variable equals 1 if the debtor does not keep the administration of its property pending the resolution of the reorganization process, and 0 otherwise.
Constituents of anti-director rights index (Source: La Porta et al., 1998, “Law and Finance”)	
(1) Proxy voting by mail	Equals 1 if the Company Law or Commercial Code allows shareholders to mail their proxy vote to the firm, and 0 otherwise.
(2) Shares not blocked	Equals 1 if the Company Law or Commercial Code does not allow firms to require that shareholders deposit their shares prior to a General Shareholders Meeting thus preventing them from selling those shares for a number of days, and 0 otherwise.
(3) Cumulative voting	Equals 1 if the Company Law or Commercial Code allows shareholders to cast all of their votes for one candidate standing for election to the board of directors (cumulative voting) or if the Company Law or Commercial Code allows a mechanism of proportional representation in the board by which minority interests may name a proportional number of directors to the board, and 0 otherwise.
(4) Oppressed minority	Equals 1 if the Company Law or Commercial Code grants minority shareholders either a judicial venue to challenge the decisions of management or of the assembly or the right to step out of the company by requiring the company to purchase their shares when they object to certain fundamental changes, such as mergers, assets dispositions and changes in the articles of incorporation. The variable equals zero otherwise. Minority shareholders are defined as those shareholders who own 10 percent of share capital or less.
(5) Votes for extraordinary meeting	The minimum percentage of ownership of share capital that entitles a shareholder to call for an Extraordinary Shareholders’ Meeting. It ranges from one to 33 percent.
(6) Preemptive rights	Equals 1 when the Company Law or Commercial Code grants shareholders the first opportunity to buy new issues of stock and this right can only be waived by a shareholders’ vote, and 0 otherwise.

Table 5
Legal environment and control advantage

The table reports the determinants of private benefits of control. Estimates are obtained from cross-sectional regressions. CADV is expressed in percent. All specifications include industry fixed effects. Standard errors are robust to heteroskedasticity and clustered at the country level. The number of observations is 12,652. Significance levels are indicated by * (10%), ** (5%), *** (1%).

Determinant	(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)	(9)
French civil law	2.10** (0.82)	1.61 (0.96)							3.39** (1.15)
German civil law	0.93 (0.53)	-0.14 (0.75)							3.00** (1.18)
Scandinavian civil law	1.23*** (0.14)	0.77 (0.44)							4.03*** (0.92)
Procedure: Foreclosure			-1.06** (0.45)	-2.37*** (0.43)					-1.97*** (0.41)
Procedure: Liquidation			-1.05 (0.88)	-1.76** (0.63)					-0.37 (0.41)
Creditor rights index					-0.80*** (0.12)			-1.05*** (0.17)	-0.76*** (0.11)
Anti-director rights index						-0.51** (0.23)		0.50 (0.47)	-0.01 (0.13)
Anti-self-dealing index							-1.75 (1.79)	0.27 (1.02)	8.39*** (2.37)
M/B		0.37** (0.16)		0.33* (0.16)	0.32* (0.15)	0.36** (0.17)	0.39** (0.17)	0.32** (0.14)	0.32** (0.14)
Cash		4.62*** (1.25)		3.55*** (0.79)	4.08*** (1.01)	4.24*** (1.09)	3.97*** (0.97)	3.89*** (1.06)	3.71*** (0.97)
Size		0.00 (0.09)		-0.18*** (0.04)	-0.07*** (0.02)	-0.01 (0.05)	-0.08 (0.06)	-0.11** (0.05)	-0.22*** (0.04)
ROA		1.20 (0.90)		2.17* (1.13)	1.72* (0.96)	1.48 (1.00)	1.52 (0.97)	1.84* (0.96)	2.13** (0.98)
Tangibility		-2.29** (0.88)		-2.58** (0.92)	-2.52** (0.83)	-2.58** (0.94)	-2.55** (0.95)	-2.54** (0.86)	-2.51** (0.94)
Ownership individuals		4.28** (1.76)		5.57*** (1.11)	5.57*** (1.24)	5.14*** (1.34)	4.65*** (1.42)	5.27*** (1.49)	4.53** (1.78)
Ownership institutions		1.76 (1.20)		-0.74 (1.15)	-0.60 (0.91)	0.39 (1.05)	1.41 (0.98)	-0.47 (1.02)	0.18 (0.60)
Ownership mutual funds		-4.02* (2.08)		3.92 (3.43)	1.94 (2.49)	-1.10 (2.24)	-1.92 (2.15)	2.22 (2.47)	2.66 (2.75)
r2	0.070	0.113	0.062	0.123	0.123	0.111	0.110	0.125	0.130

Table 6
Legal environment and shareholder advantage

The table reports the determinants of shareholders' renegotiation power. Estimates are obtained from cross-sectional regressions. SADV is expressed in percent. All specifications include industry fixed effects. Standard errors are robust to heteroskedasticity and clustered at the country level. The number of observations is 12,652. Significance levels are indicated by * (10%), ** (5%), *** (1%).

Determinant	(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)	(9)
French civil law	7.66** (3.36)	6.88 (4.00)							8.16 (7.02)
German civil law	7.92*** (2.01)	8.42** (3.66)							12.92 (7.40)
Scandinavian civil law	4.34** (1.99)	4.23 (2.87)							11.05** (4.95)
Procedure: Foreclosure			3.08 (2.81)	0.93 (2.34)					14.25*** (3.27)
Procedure: Liquidation			3.57 (2.92)	2.52 (2.10)					1.16 (3.64)
Creditor rights index					0.13 (1.20)			-0.92 (0.81)	-3.88*** (1.24)
Anti-director rights index						1.23 (1.26)		6.28*** (1.94)	2.79 (1.75)
Anti-self-dealing index							-7.38 (4.72)	-20.67*** (6.35)	-5.01 (20.23)
M/B		1.99*** (0.40)		1.88*** (0.36)	1.80*** (0.40)	1.89*** (0.36)	1.86*** (0.35)	2.02*** (0.38)	2.15*** (0.33)
Cash		15.37*** (3.11)		16.73*** (3.57)	16.82*** (3.51)	15.62*** (3.17)	16.52*** (3.50)	14.03*** (3.05)	14.56*** (2.75)
Size		-0.57* (0.30)		0.18 (0.22)	0.13 (0.16)	0.00 (0.12)	-0.05 (0.15)	-0.73** (0.25)	-0.75** (0.28)
ROA		2.46 (4.06)		1.36 (5.14)	1.89 (4.94)	2.07 (4.65)	1.80 (4.34)	2.56 (4.07)	1.99 (3.69)
Tangibility		-5.32 (3.06)		-5.50 (3.13)	-5.83* (3.07)	-5.41 (3.22)	-5.31* (2.90)	-5.54 (3.18)	-4.88 (3.20)
Ownership individuals		12.41*** (2.03)		16.00*** (3.00)	15.73*** (3.16)	15.35*** (3.06)	16.45*** (3.48)	10.07*** (1.95)	7.54*** (1.61)
Ownership institutions		0.30 (6.41)		-5.56 (6.98)	-6.75 (7.93)	-5.28 (6.61)	-5.91 (5.76)	3.33 (5.34)	6.99** (2.99)
Ownership mutual funds		20.26** (8.07)		19.64* (10.46)	22.62* (11.27)	21.85** (7.77)	24.06*** (5.51)	16.65** (7.44)	9.85* (5.15)
r2	0.083	0.112	0.064	0.104	0.104	0.105	0.106	0.116	0.120

Table 7
Governance provisions and control advantage

The table reports the determinants of private benefits of control. Estimates are obtained from cross-sectional regressions. CADV is expressed in percent. The control variables are M/B, cash, size, ROA, tangibility, and ownership share by individuals, institutions and, respectively, mutual funds. All specifications include industry fixed effects. Standard errors are robust to heteroskedasticity and clustered at the country level. The number of observations is 12,652. Significance levels are indicated by * (10%), ** (5%), *** (1%).

Panel A: Anti-director rights provisions and control advantage										
Determinant	(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)	(9)	(10)
Anti-director rights index	0.16								-0.51**	
(1) Proxy voting by mail		-0.46						-0.22		-0.41
(2) Shares not blocked			-0.54					0.55		0.11
(3) Cumulative voting				1.11***				1.50		0.79
(4) Oppressed minority					-2.25***			-2.49*		-1.72
(5) Votes for extraord. meeting						-14.67*		-5.97		-13.99
(6) Preemptive rights							-0.02	1.62		0.78
Controls	No	No	No	No	No	No	No	No	Yes	Yes
r2	0.057	0.057	0.057	0.063	0.068	0.084	0.056	0.089	0.111	0.146
Panel B: Creditor rights provisions and control advantage										
Determinant	(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)	(9)	(9)
Creditor rights index	-0.33						-0.80***			
(1) Ch. 11 petition restricted		-1.12**				-0.40		-1.00		-1.75***
(2) No automatic stay on assets			-1.14**			-0.89		-0.82		-0.45
(3) Secured creditors 1st				-2.75***		-2.87***		-1.67***		-0.66
(4) Management does not stay					0.54	1.03***		-0.07		-1.62
Judicial efficiency										0.32
Accounting standard										0.41
Repudiation risk										0.52
Expropriation risk										-5.77**
Controls	No	No	No	No	No	No	Yes	Yes	Yes	Yes
r2	0.061	0.063	0.063	0.068	0.059	0.079	0.123	0.125	0.129	0.129

Table 8
Governance provisions and shareholder advantage

The table reports the determinants of shareholders' renegotiation power. Estimates are obtained from cross-sectional regressions. The control variables are M/B, cash, size, ROA, tangibility, and ownership share by individuals, institutions and, respectively, mutual funds. All specifications include industry fixed effects. Standard errors are robust to heteroskedasticity and clustered at the country level. The number of observations is 12,652. Significance levels are indicated by * (10%), ** (5%), *** (1%).

Panel A: Anti-director rights provisions and shareholder advantage										
Determinant	(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)	(9)	(10)
Anti-director rights index	3.32**								1.23	
(1) Proxy voting by mail		-2.63						7.50		6.61
(2) Shares not blocked			-4.85					-12.79**		-12.81*
(3) Cumulative voting				6.06**				-5.66		-6.17**
(4) Oppressed minority					-11.85**			4.64		5.06
(5) Votes for extraord. meeting						-21.31		166.44		141.81
(6) Preemptive rights							4.71	-21.54**		-23.22**
Controls	No	No	No	No	No	No	No	No	Yes	Yes
r2	0.073	0.062	0.066	0.071	0.077	0.097	0.068	0.105	0.105	0.144
Panel B: Creditor rights provisions and shareholder advantage										
Determinant	(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)	(9)	
Creditor rights index	1.63						0.13			
(1) Ch. 11 petition restricted		2.39				2.31		1.88		-1.19
(2) No automatic stay on assets			2.61			-0.86		-0.16		-1.07
(3) Secured creditors 1st				-9.20***		-12.48***		-11.29***		-10.47***
(4) Management does not stay					6.50**	7.33***		4.10		5.47
Judicial efficiency										-2.24
Accounting standard										-1.22
Repudiation risk										11.08***
Expropriation risk										10.98
Controls	No	No	No	No	No	No	Yes	Yes	Yes	Yes
r2	0.067	0.064	0.064	0.069	0.077	0.088	0.104	0.112	0.119	

Table 9
Law enforcement and the cross section of control advantage

The table reports the determinants of control benefits for different moments of the cross-sectional distribution of CADV. Estimates are obtained from cross-sectional quantile regressions. The control variables are M/B, cash, size, ROA, tangibility, and ownership share by individuals, institutions and, respectively, mutual funds. All specifications include industry fixed effects. Standard errors are robust to heteroskedasticity and clustered at the country level. The number of observations is 12,652. Significance levels are indicated by * (10%), ** (5%), *** (1%).

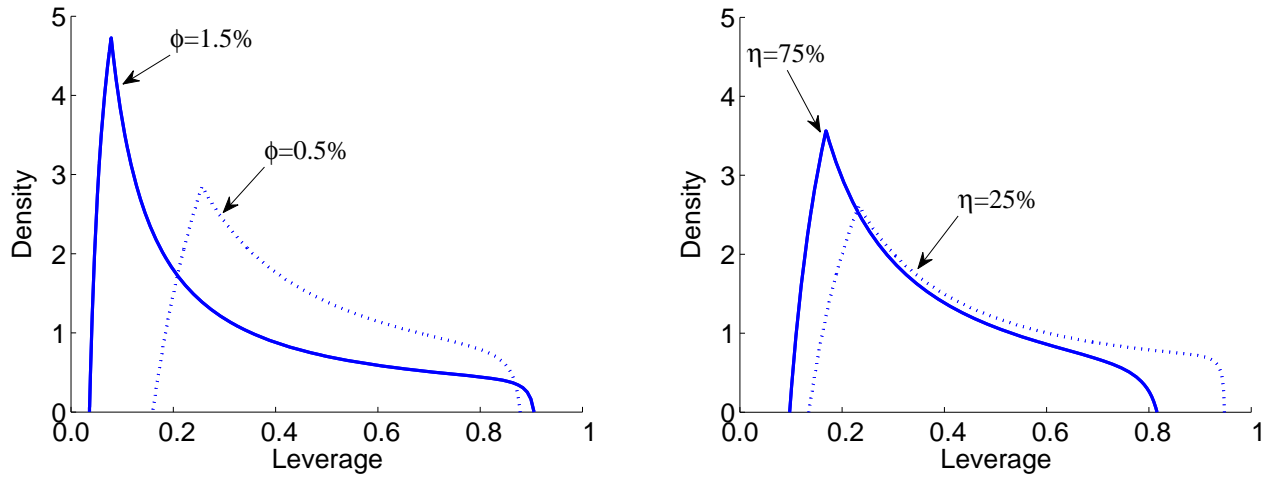
Determinant	Distribution of control advantage at $x\%$ quantile				
	$x = 5\%$	$x = 25\%$	$x = 50\%$	$x = 75\%$	$x = 95\%$
French civil law	0.25** (0.11)	0.94*** (0.26)	1.87*** (0.37)	4.18*** (1.00)	11.28** (4.56)
German civil law	0.78*** (0.11)	1.55*** (0.28)	2.54*** (0.47)	4.48*** (1.10)	7.02 (6.41)
Scandinavian civil law	0.29* (0.15)	0.67*** (0.25)	1.29*** (0.34)	3.38*** (0.80)	12.45** (6.28)
Procedure: Foreclosure	-0.34* (0.18)	-0.17 (0.24)	-0.47 (0.40)	-0.23 (0.83)	-6.95* (3.74)
Procedure: Liquidation	0.23** (0.11)	0.98*** (0.19)	1.61*** (0.23)	1.82* (0.98)	-1.40 (4.04)
Creditor rights index	-0.31*** (0.05)	-0.87*** (0.10)	-1.38*** (0.13)	-1.78*** (0.36)	-0.48 (1.85)
Anti-director rights index	-0.01 (0.05)	0.11 (0.07)	0.26** (0.12)	0.04 (0.24)	-0.19 (1.49)
Anti-self-dealing index	2.72*** (0.41)	5.23*** (0.74)	8.38*** (1.18)	12.38*** (3.34)	18.06 (16.25)
M/B	0.04 (0.03)	0.15*** (0.02)	0.17*** (0.03)	0.38*** (0.08)	0.70*** (0.24)
Cash	1.66*** (0.20)	2.33*** (0.16)	1.85*** (0.27)	2.83*** (0.38)	9.74*** (2.77)
Size	-0.08*** (0.01)	-0.14*** (0.01)	-0.21*** (0.01)	-0.27*** (0.03)	-0.45*** (0.10)
ROA	-0.23 (0.21)	-0.15 (0.21)	0.61*** (0.18)	1.34*** (0.29)	5.10*** (1.06)
Tangibility	-0.10 (0.11)	-0.74*** (0.12)	-1.48*** (0.16)	-1.68*** (0.29)	-2.81*** (0.83)
Ownership individuals	1.04*** (0.13)	1.93*** (0.12)	1.97*** (0.15)	3.26*** (0.41)	14.55*** (1.60)
Ownership institutions	0.77*** (0.14)	0.66*** (0.21)	0.08 (0.21)	0.27 (0.27)	0.59 (1.00)
Ownership mutual funds	0.96** (0.42)	0.91*** (0.35)	1.77*** (0.58)	1.06 (0.90)	2.89 (2.45)

Table 10
Law enforcement and the cross section of shareholder advantage

The table reports the determinants of shareholders' renegotiation power for different moments of the cross-sectional distribution of SADV. Estimates are obtained from cross-sectional quantile regressions. The control variables are M/B, cash, size, ROA, tangibility, and ownership share by individuals, institutions and, respectively, mutual funds. All specifications include industry fixed effects. Standard errors are robust to heteroskedasticity and clustered at the country level. The number of observations is 12,652. Significance levels are indicated by * (10%), ** (5%), *** (1%).

Determinant	Distribution of shareholder advantage at $x\%$ quantile				
	$x = 5\%$	$x = 25\%$	$x = 50\%$	$x = 75\%$	$x = 95\%$
French civil law	13.96*** (3.79)	21.80*** (4.30)	9.35* (4.85)	-9.66* (4.98)	-23.68*** (5.27)
German civil law	26.54*** (4.72)	26.50*** (5.50)	11.56** (4.64)	-9.46* (5.36)	-20.56*** (4.45)
Scandinavian civil law	22.35*** (3.72)	16.05*** (3.72)	8.37*** (3.11)	-0.30 (3.56)	-11.65** (5.17)
Procedure: Foreclosure	31.04*** (3.31)	26.13*** (2.83)	5.61 (3.49)	10.89*** (3.79)	5.13 (6.29)
Procedure: Liquidation	5.83* (3.32)	5.22 (3.51)	-1.13 (3.20)	-9.93*** (3.81)	-1.28 (4.55)
Creditor rights index	-6.34*** (1.09)	-4.25*** (1.17)	-2.42*** (0.80)	-1.41 (1.38)	-4.11** (1.81)
Anti-director rights index	2.82*** (1.01)	5.73*** (1.25)	1.60** (0.80)	2.71** (1.10)	0.15 (1.39)
Anti-self-dealing index	5.86 (13.99)	-1.01 (16.23)	7.35 (16.01)	-50.21*** (16.65)	-43.96*** (15.68)
M/B	-0.08 (0.14)	1.26** (0.58)	1.38*** (0.32)	2.58*** (0.47)	2.38*** (0.59)
Cash	2.54* (1.53)	18.54*** (2.30)	9.55*** (1.66)	8.47*** (2.16)	15.11*** (2.81)
Size	-0.24 (0.16)	-0.81*** (0.15)	-0.76*** (0.13)	-0.29* (0.15)	0.16 (0.30)
ROA	1.59 (1.37)	4.21* (2.41)	0.92 (1.02)	1.56 (1.64)	4.25 (2.89)
Tangibility	-0.93* (0.51)	-6.13*** (1.51)	-6.22*** (1.00)	-4.29*** (1.50)	-1.83 (3.31)
Ownership individuals	2.00* (1.21)	4.66*** (1.29)	3.23*** (0.78)	8.01*** (1.49)	17.01*** (2.87)
Ownership institutions	2.59** (1.03)	7.41** (2.92)	3.88 (2.95)	2.92 (2.30)	5.85* (3.49)
Ownership mutual funds	-2.60 (3.83)	4.11 (6.30)	7.64* (4.40)	8.96* (5.24)	9.91 (6.40)

Panel A: Leverage density function under alternative parameter values



Panel B: Moments of leverage distribution as function of parameter values

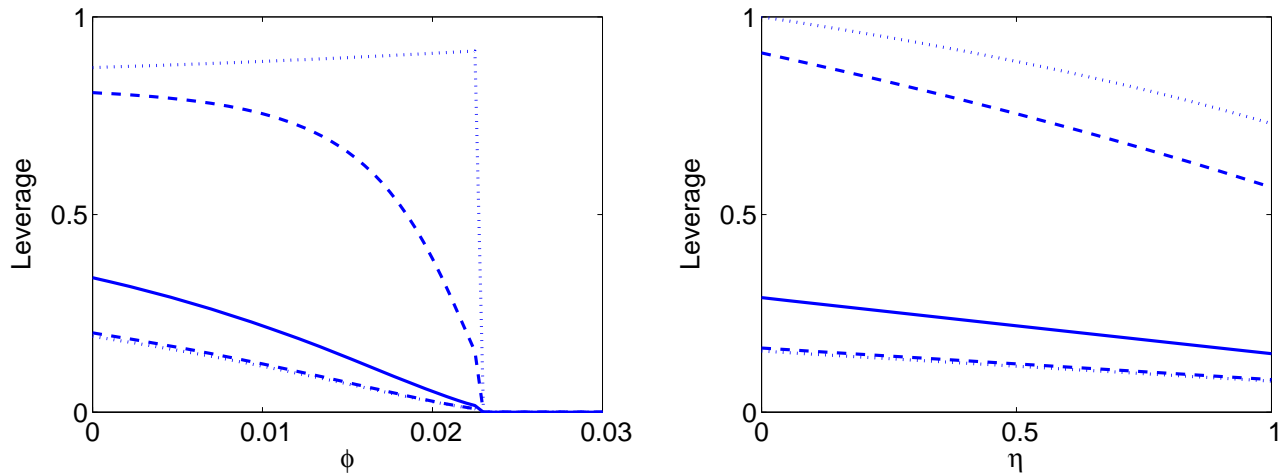
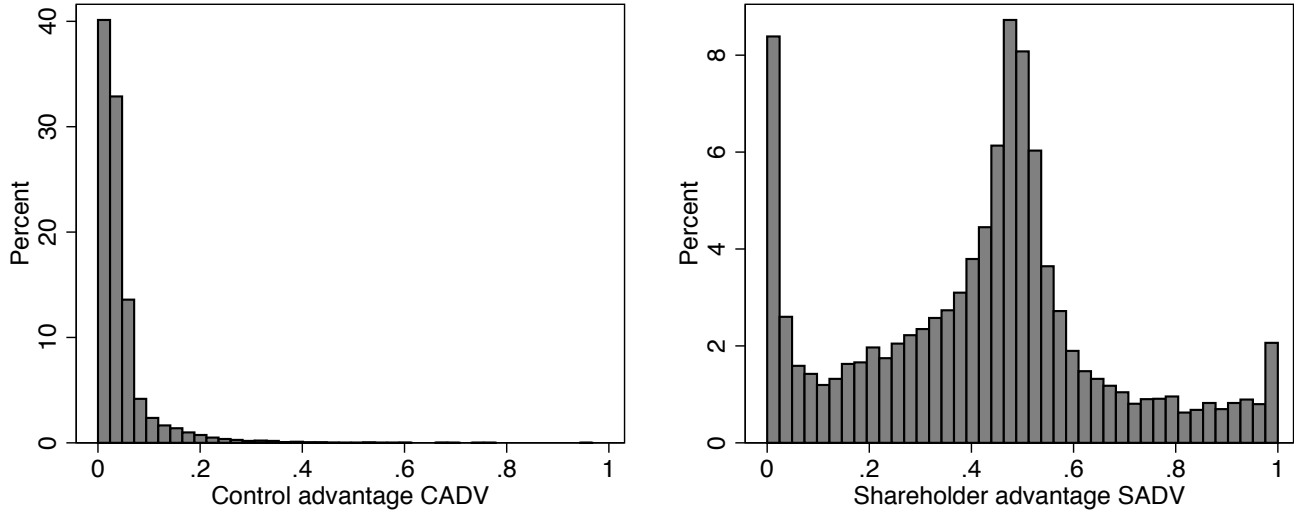


Figure 1

Leverage distribution over time and across firms

The figure shows comparative statics for the time-series distribution of financial leverage. We vary the degree of control benefits ϕ , and shareholders' bargaining power η around the baseline values $(\phi, \eta) = (.005, .25)$. Panel A plots the distribution function of leverage for different parameter values. Panel B depicts the median (solid line), the 5% and 95% quantiles of leverage (dashed lines), and the low and high of leverage (dotted lines) as functions of the parameters.

Panel A: Distribution of CADV (left) and SADV (right)



Panel B: Correlation between CADV and SADV at country level (left) and firm level (right)

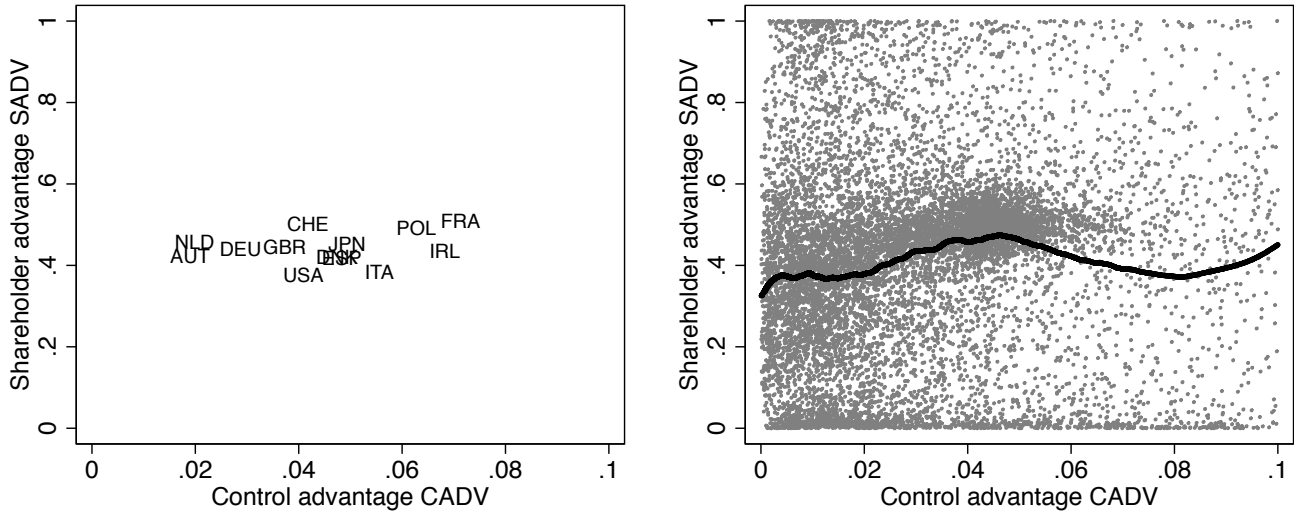
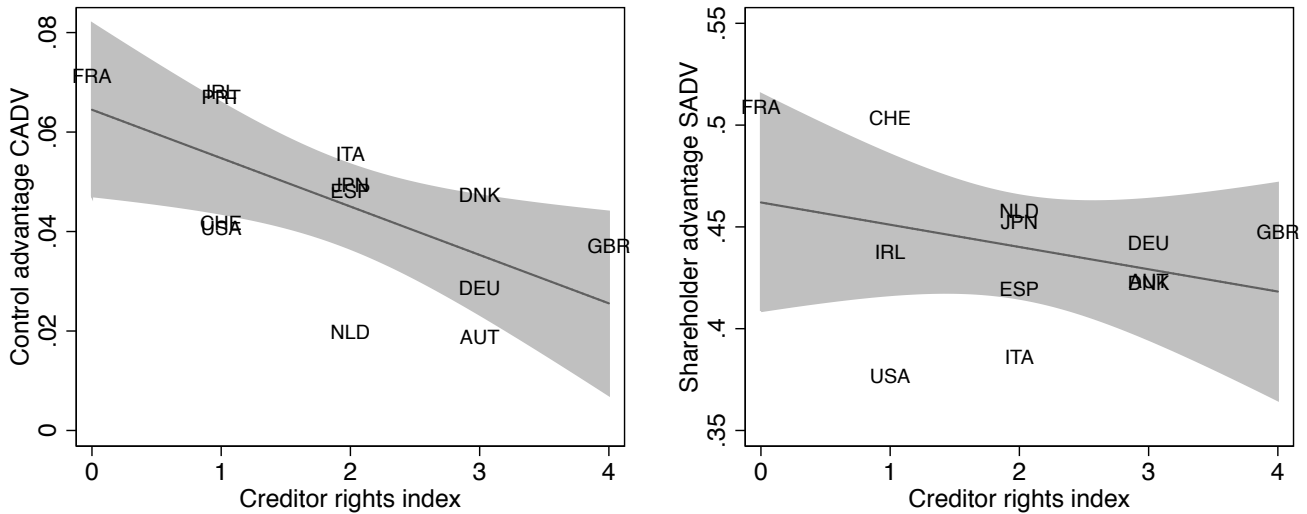


Figure 2

Control benefits and shareholder renegotiation power across firms

The figure shows the distribution of predicted control benefits CADV, defined as $\mathbb{E}[\phi|\ell; \hat{\theta}]$, and the predicted shareholders' renegotiation power SADV, defined as $\mathbb{E}[\eta|\ell; \hat{\theta}]$. In Panel A, the histograms plot CADV (left) and SADV (right) across all firms in the sample. In Panel B, the scatter plots show the relation between the average CADV and SADV across countries (left) and the firm-by-firm relation (right). The line represents the local linear prediction.

Panel A: Creditor rights and agency conflicts



Panel B: Anti-director rights and agency conflicts

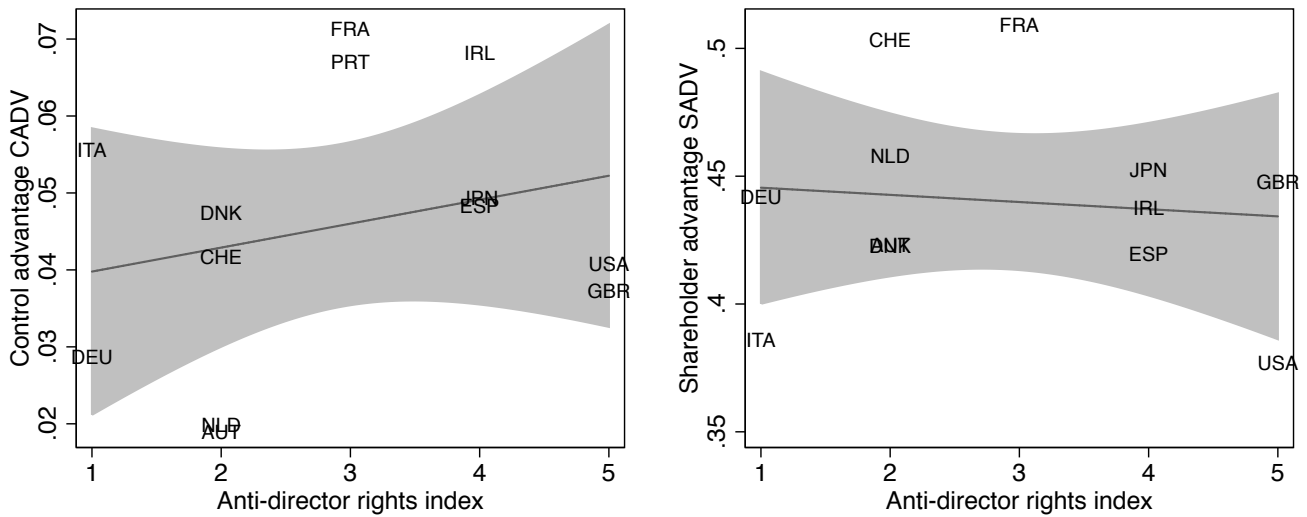
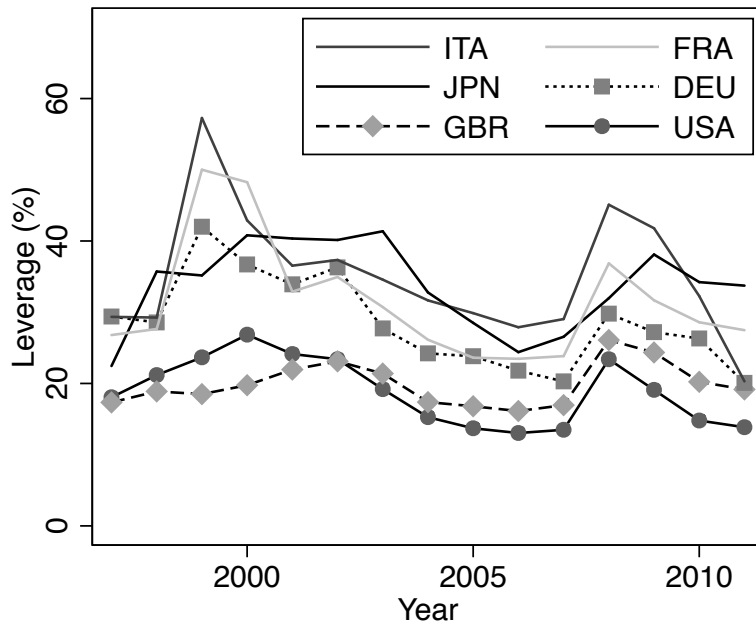


Figure 3
Investor protection and agency conflicts

The figure shows the relation between investor protection provisions, as captured by the creditor rights index in Panel A and the anti-director rights index in Panel B, and agency conflicts. The left plots show average control benefits, CADV, at the country level. The right plots depict shareholders' average bargaining power in default, SADV, at the country level. The shaded area depicts the confidence interval obtained from the standard error of the linear prediction.

Panel A: Time-series evidence on international capital structure



Panel B: Cross-sectional evidence on international capital structure

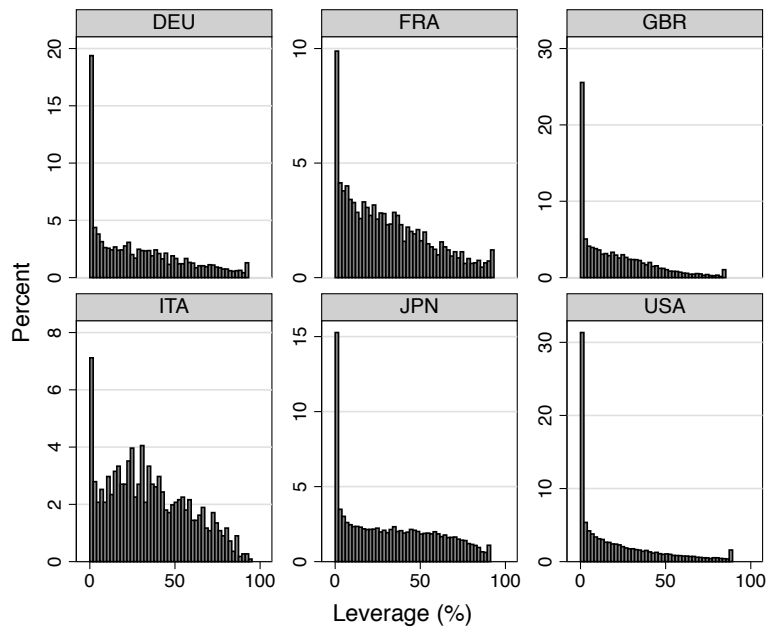
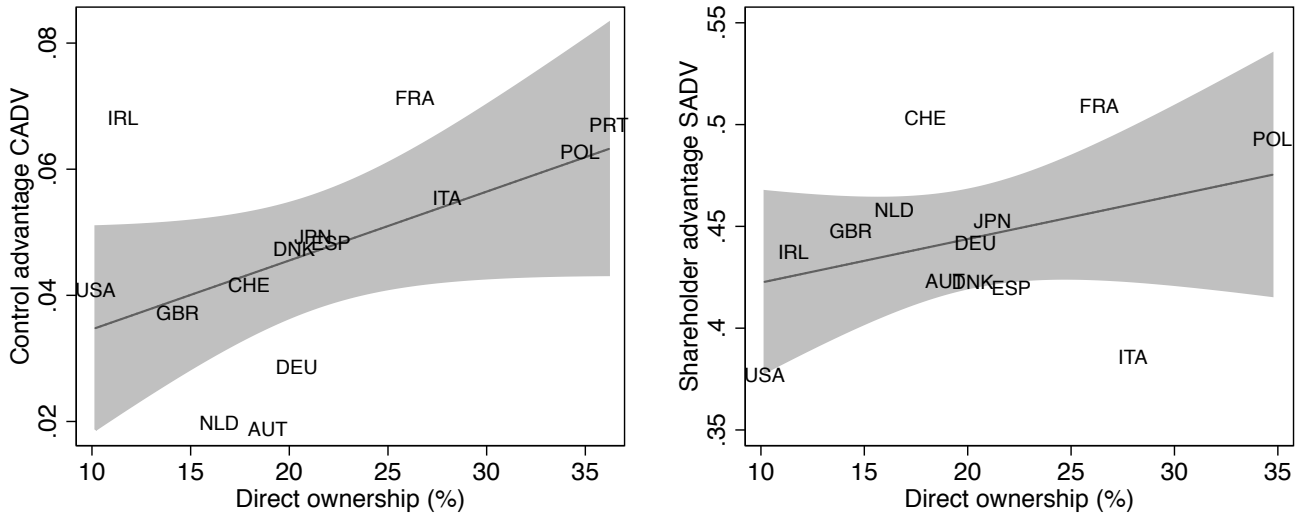


Figure 4

Stylized facts about international capital structure

The figure shows in Panel A the time-series evolution in international capital structures for six countries, Italy, France, Japan, Germany, UK, USA. Panel B plots the within-country distribution of financial leverage for the same six countries.

Panel A: Ownership concentration and agency conflicts



Panel B: Incentive alignment and leverage

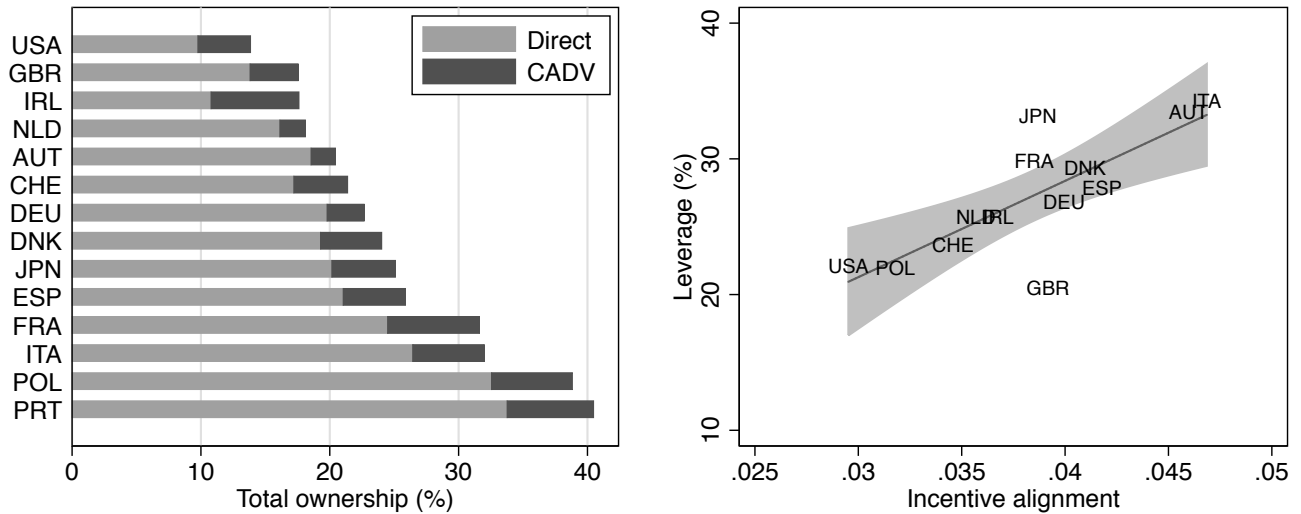


Figure 5

Incentive alignment, compensation mix, and international capital structure

The figure shows the relation between incentive alignment, compensation mix, and international capital structure. Panel A plots the concentration in direct ownership against the magnitude of agency conflicts, as measured by CAPV (left) and SADV (right). The left plot in Panel B summarizes the compensation mix across countries between direct and indirect ownership. The right plot in Panel B shows the relation between incentive alignment and average financial leverage across the countries in our sample. Incentive alignment is measured by the composite index (20). The shaded area depicts the confidence interval obtained from the standard error of the linear prediction.

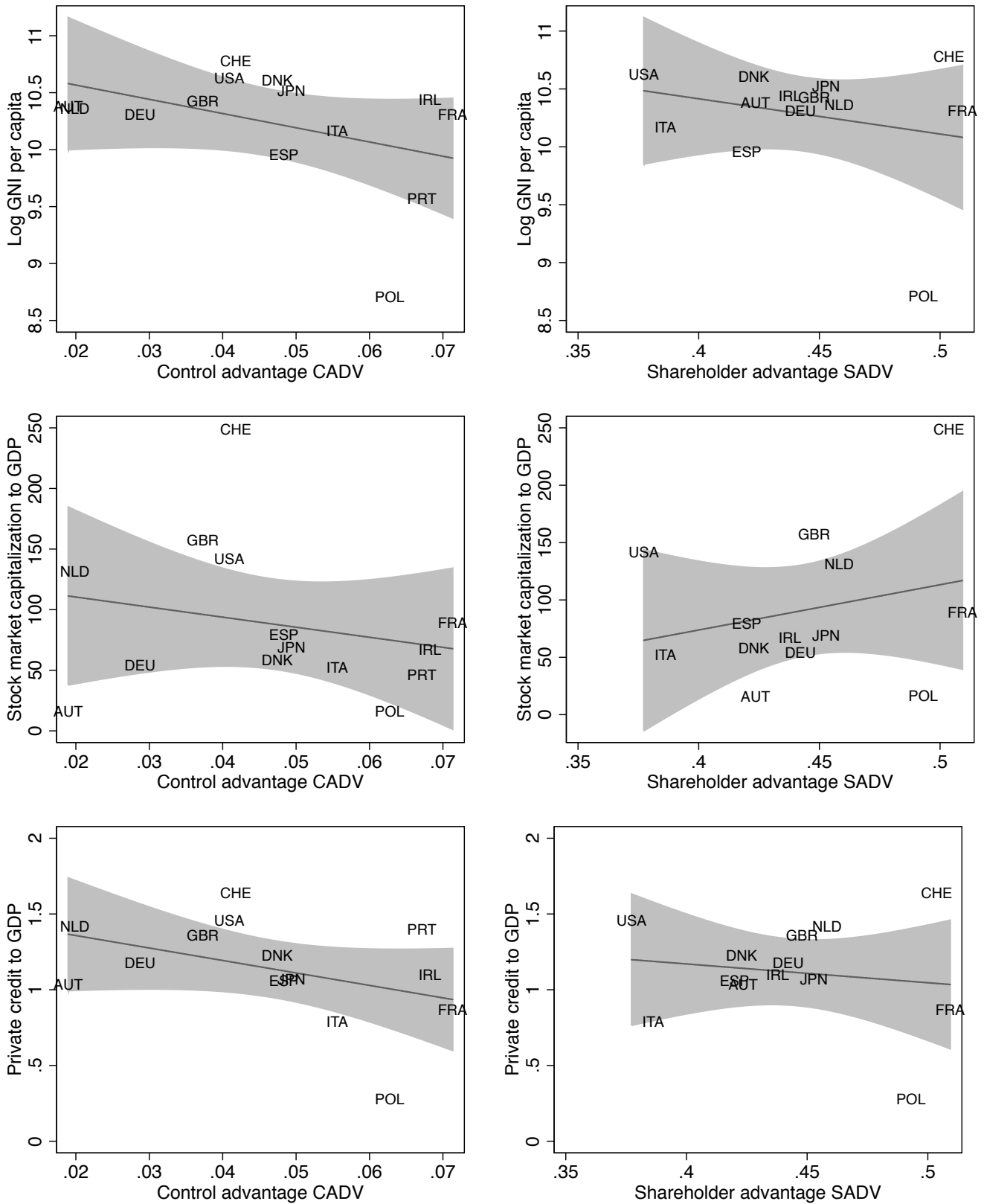


Figure 6
Macro conditions and agency conflicts

The figure documents the relation between macro variables and control advantage (left) and shareholder advantage (right). The shaded area depicts the confidence interval obtained from the standard error of the linear prediction.